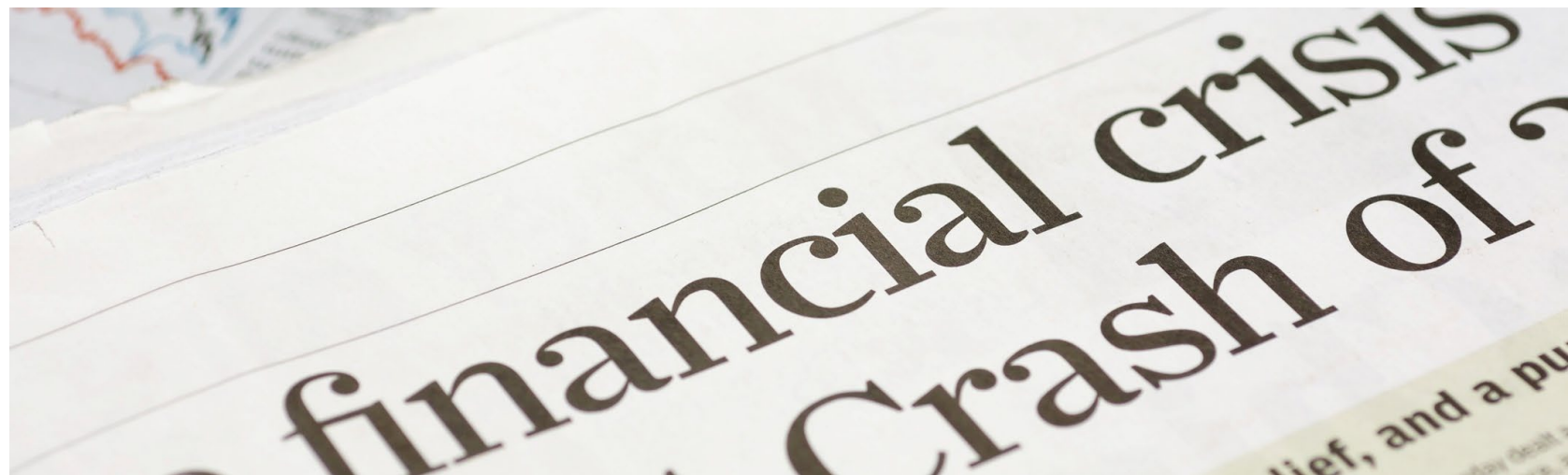




# The Bankers' New Clothes: What's Wrong with Banking and What to Do about It (Plus: the broader context)

Anat Admati  
Stanford University

King's College London  
May 8, 2024



## Global Financial Crisis of 2007-2009

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# THE WALL STREET JOURNAL.

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A NEWS CORPORATION COMPANY

TUESDAY, SEPTEMBER 16, 2008 - VOL. CCLII NO. 65

★★★★ \$2.00

DJIA 10917.51 ▼ 504.48 -4.4% NASDAQ 2579.91 ▼ 3.6% NYSE Closed (12214.76) DJ S&P 500 2744.81 ▼ 4.0% 10-YR TREAS 4.2 3/32, yield 3.482% OIL \$95.71 ▼ \$5.47 GOLD \$793.00 ▲ \$22.00 EURO \$1.4310 YEN 104.01

## AIG, Lehman Shock Hits World Markets

*Focus Moves to Fate of Giant Insurer After U.S. Allows Investment Bank to Fail; Barclays in Talks to Buy Core Lehman Unit*

The convulsions in the U.S. financial system sent markets across the globe tumbling, as two of Wall Street's biggest firms looked set to exit the scene and insurance titan American In-

*By Suzanne Craig,  
Jeffrey McCracken,  
Jon Rittenworth and  
Deborah Solomon*

ternational Group Inc. turned to the Federal Reserve and the state of New York for assistance.

The U.S. stock market suffered its worst daily point plunge since the first day of trading after the Sept. 11, 2001, terrorist attacks. Financial markets were rattled by the rushed sale Sunday of Merrill Lynch & Co. and the bankruptcy-court filing of Lehman Brothers Holdings Inc., which scrambled Monday to sell its most prized businesses before too many employees and customers walk out the door. (Please see related article on Page C1.)

All day Monday, top Lehman officials were huddled in Manhattan at their Seventh Avenue

ing. For much of the day, the major U.S. market indexes were down 2%, which, while a good-sized decline, was smaller than many had thought would be the case. But in the final hour of trading, a wave of selling hit, driven by concerns about the fate of AIG. The Dow Jones Industrial Average ended down 504.48 points on Monday, off 4.4%, at its daily low of 10917.51, down 18% on the year. Of the Dow industrials' 30 components, all but one—Coca-Cola Co.—fell, led by a 60.8% plunge in AIG.

In Europe, London's FTSE 100 index dropped 3.9%. Several Asian markets, including Japan and China, were closed Monday due to holiday. By Tuesday, Tokyo shares were down 5.1% in early trading, and Hong Kong's Hang Seng index was down 6.1%.

Monday's action was the latest fallout in a widening financial crisis that began a year ago with the fall of American housing prices and is now reverberating the U.S. financial system. Steps unveiled by the Federal Reserve to expand its emergency lend-



### AIG Faces Cash Crisis As Stock Dives 61%

**By MATTHEW KARNITSCHEG,  
LEAM FLEVIN  
AND SERENA NG**

American International Group Inc. was facing a severe cash crunch last night as ratings agencies cut the firm's credit ratings, forcing the giant insurer to raise \$14.5 billion to cover its obligations.

With AIG now tottering, a crisis that began with falling home prices and went on to engulf Wall Street has reached one of the world's largest insurance companies, threatening to intensify the financial storm and greatly complicate the government's efforts

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DOJONES  
A FINANCIAL INFORMATION COMPANY

\*\*\*\*

WEDNESDAY, SEPTEMBER 17, 2008 - VOL. CCLII NO. 66

\*\*\*\*\* £2.50

PRINTED IN ENGLAND

DAX 11099.02 ▲141.51 1.3% NASDAQ 2200.90 ▲1.1% NIKKEI 11609.73 ▼5.0% DJ STOCK 50 2658.77 ▼3.1% 10-YR TREAS ▼1/32, yield 1.49% OIL \$91.15 ▼\$4.56 GOLD \$776.50 ▼\$6.60 EURO \$1.4143 YEN 105.92

## U.S. to Take Over AIG in \$85 Billion Bailout; Central Banks Inject Cash as Credit Dries Up

*Emergency Loan Effectively Gives Government Control of Insurer; Historic Move Would Cap 10 Days That Reshaped U.S. Finance*

BY MATTHEW KARNITSCHING,  
DEBORAH SOLOMON  
AND LIAM FLEVEN

The U.S. government seized control of American International Group Inc.—one of the world's biggest insurers—in an \$85 billion deal that signaled the intensity of its concerns about the danger a collapse could pose to the financial system.

The step marks a dramatic turnaround for the federal government, which had been strongly resisting overtures from AIG for an emergency loan or some intervention that would prevent the insurer from falling into bankruptcy. Just last weekend, the government essentially pulled the plug on Lehman Brothers Holdings Inc., allowing the big investment bank to go under instead of giving it financial support. This time, the government decided AIG truly was too big to fail.

insurance businesses, giving the Fed some protection even if markets continue to sink. And if AIG rebounds, taxpayers could reap a big profit through the government's equity stake.

"This loan will facilitate a process under which AIG will sell certain of its businesses in an orderly manner, with the least possible disruption to the overall economy," the Fed said in a statement.

It puts the government in control of a private insurer—a historic development, particularly considering that AIG isn't directly regulated by the federal government. The Fed took the highly unusual step using legal authority granted in the Federal Reserve Act, which allows it to lend to non-banks under "unusual and exigent" circumstances, something it invoked when Bear Stearns Cos. was rescued in March.

As part of the deal, Treasury Secretary Henry Paulson in-

stance industries, while Wall Street has watched two of its last four big independent brokerage firms exit the scene.

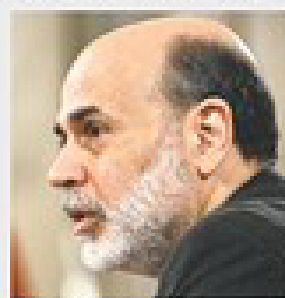
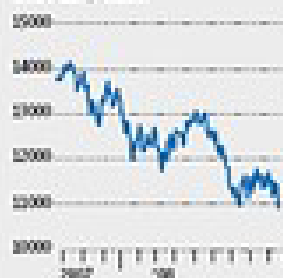
The U.S. on Sept. 6 took over mortgage-lending giant Fannie Mae and Freddie Mac as they teetered near collapse. This Sunday, the U.S. refused to bail out Wall Street pillar Lehman Brothers, which filed for bankruptcy-court protection and is now being sold off in pieces. That same day, another struggling Wall Street titan, Merrill Lynch & Co, agreed to sell itself to Bank of America Corp.

The AIG deal followed a day of high drama in Washington. The Treasury's Mr. Paulson and Federal Reserve Chairman Ben Bernanke convened in the early evening an unexpected meeting of top congressional leaders. Late in the trading day Tuesday, anticipation that the government might assist the insurer helped propel the Dow Jones In-

### Urgent Mission

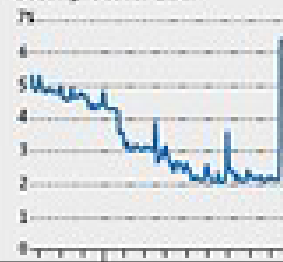
Plunging shares, soaring credit costs push the government to step in.

DAX daily close



Fed chief Ben Bernanke

Overnight dollar LIBOR

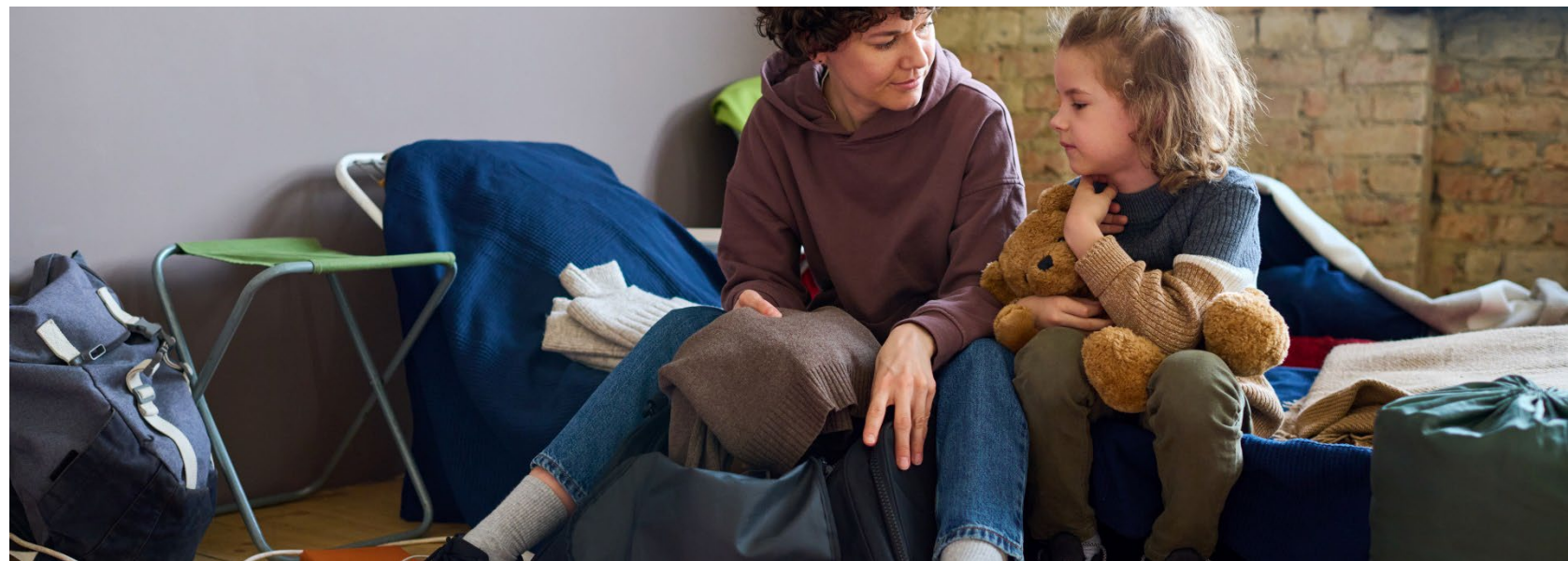


### Lending Among Banks Freezes

BY CAROL Mollenkamp,  
Mark Whitehouse  
AND NEIL SHAH

Banks abruptly stopped lending to each other or charged exorbitantly high rates Tuesday, threatening to spread the troubles of American International Group Inc. and Lehman Brothers Holdings Inc. to a broad range of financial institutions and the global economy.

The breakdown came despite efforts by central bankers to keep money flowing. Central banks in the U.S., Europe and Japan pumped out more than \$200 billion of new money Tuesday.





... into a rabbit hole...  
...and the toxic mix of  
confusion and politics



“[These events] present a challenge to standard economic theory.... policies to prevent future financial crises will depend on a deeper understanding of the processes at work.

Asymmetric information is key, precisely in the complex securities that [the standard theory] called for.”

Kenneth Arrow (1921-2017)  
“Risky business,” *Guardian*, **October 15, 2008**



My daughter came home from school one day and said, 'daddy, what's a financial crisis?'

And without trying to be funny, I said, 'it's the type of thing that happens every five, seven, ten years.'

Jamie Dimon, January 2010  
(to Financial Crisis Inquiry Commission)



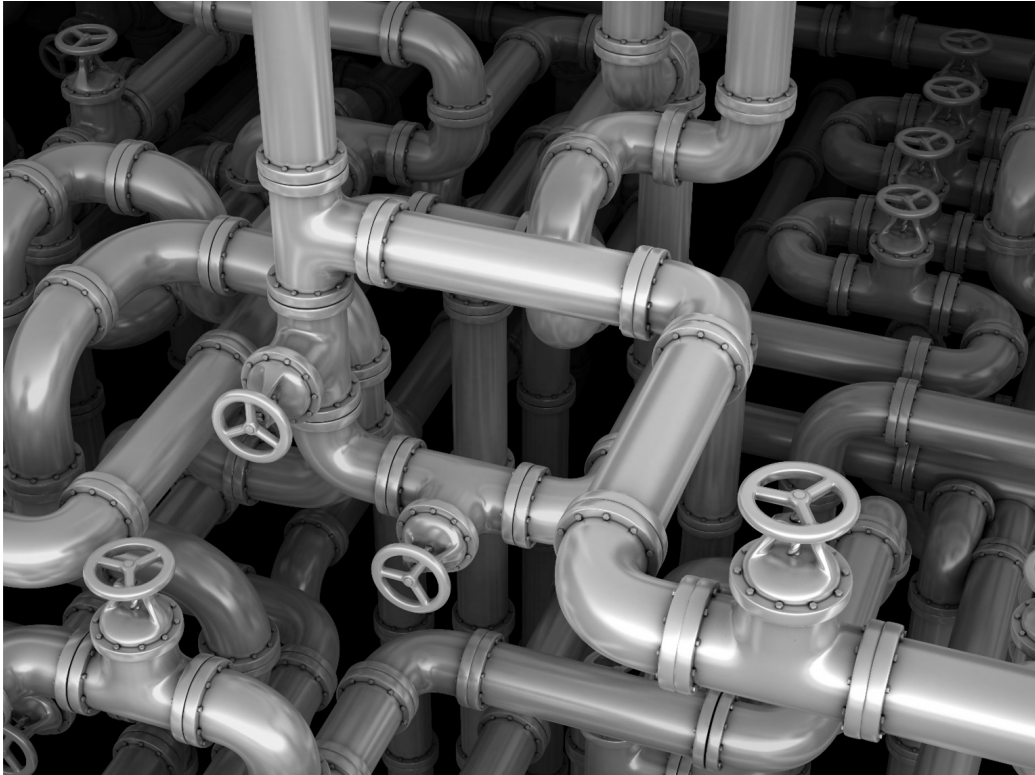
# Narratives Inform Policy

Was the 2007-2009 financial crisis like a natural disaster or a sudden shock?

What about SVB, First Republic and Credit Suisse (spring 2023)?



# The Perennial Narratives in Banking



A Liquidity Problem?



"A Classic Bank Run?"

THE  
FINANCIAL  
CRISIS  
INQUIRY REPORT



Final Report of the National Commission  
on the Causes of the Financial and  
Economic Crisis in the United States

• OFFICIAL GOVERNMENT EDITION •

*Delivered January 27, 2011*

The financial crisis was avoidable

Widespread failures in financial regulation

Breakdown in corporate governance

Explosive and excessive borrowing.

Lack of transparency

Widespread breaches in accountability at  
all levels.

The financial crisis reflected failures of rules and governance

# Key cause of fragility and distortions in the economy

Excessive, inefficient, unnecessary  
use of private debt

The problem is particularly acute and  
harmful in banking



**Kate takes a mortgage to buy a house**

$$\text{\$400,000} - \text{\$380,000} = \text{\$20,000}$$



$$\$420,000 - \$380,000 = \$40,000$$

5%

100%

↑ \$40,000  
\$20,000



$$\$440,000 - \$380,000 = \$60,000$$

10%

200%

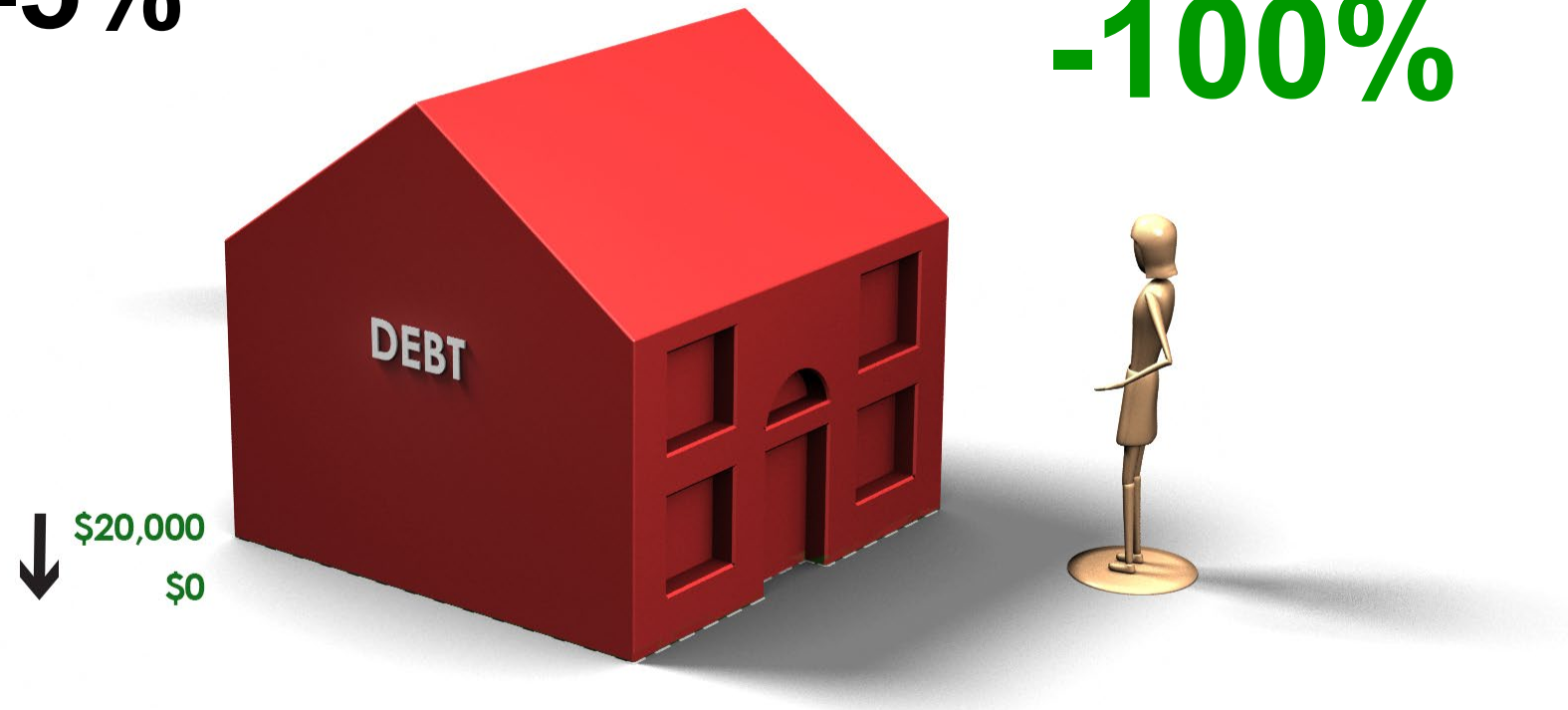
↑ \$60,000  
\$20,000



$$\$380,000 - \$380,000 = \$0$$

**-5%**

**-100%**





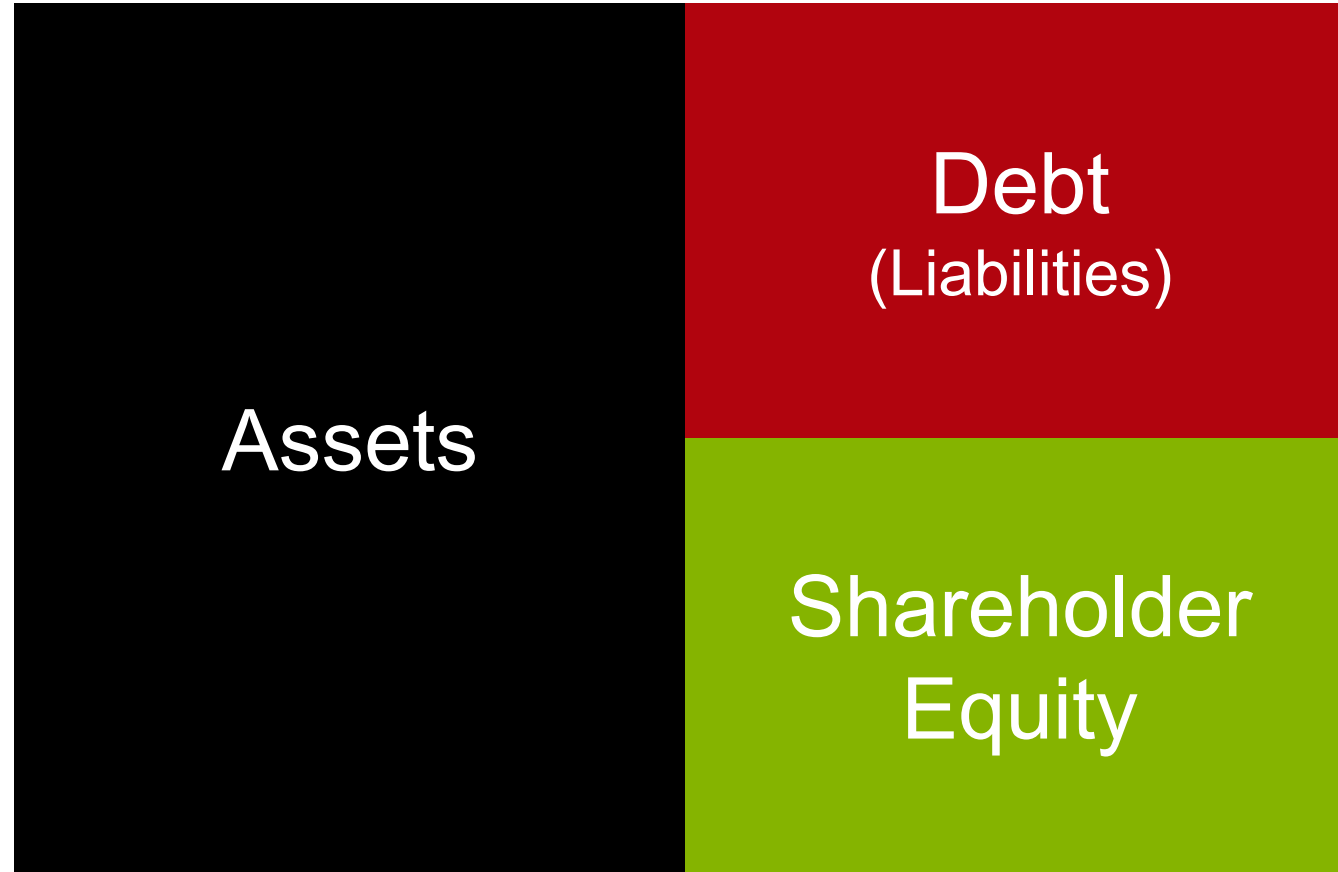
**-10%**



↓ \$20,000  
-\$20,000

# Balance Sheet for a (Limited Liability) Business Corporation

(Shareholders' other assets are not exposed to risk from business)

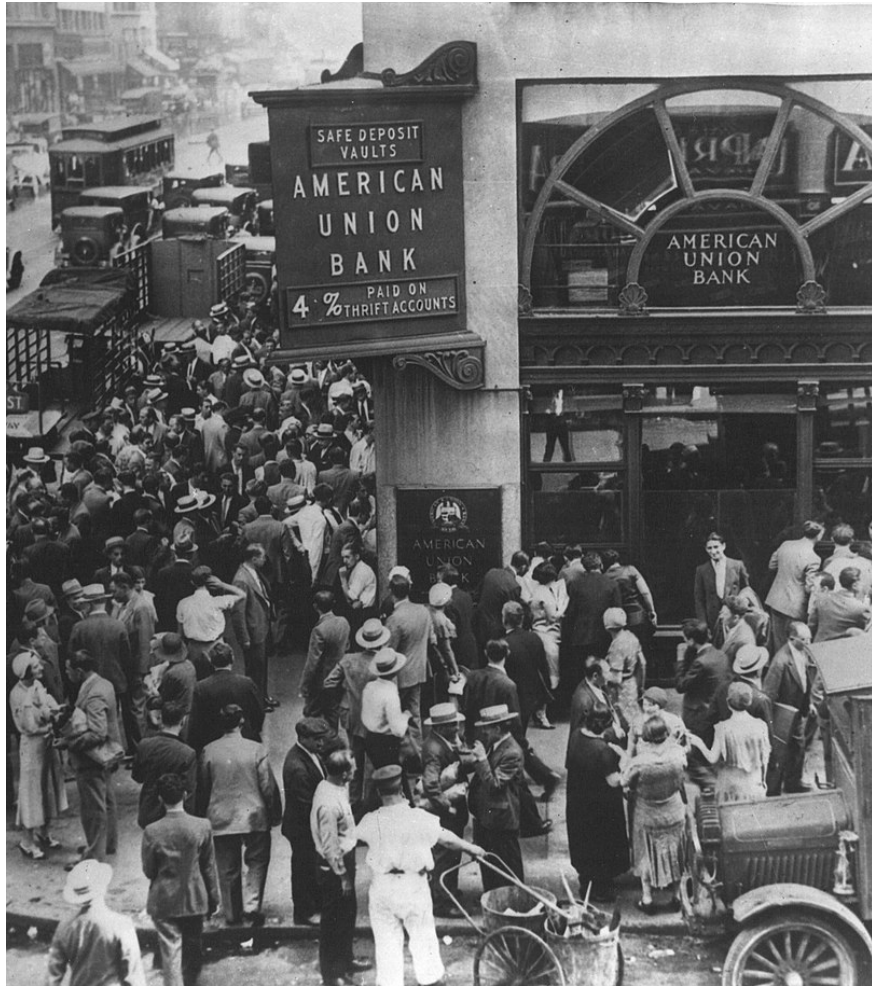


BRISQ





# Bank runs: Extreme Case of “Liquidity Problems”



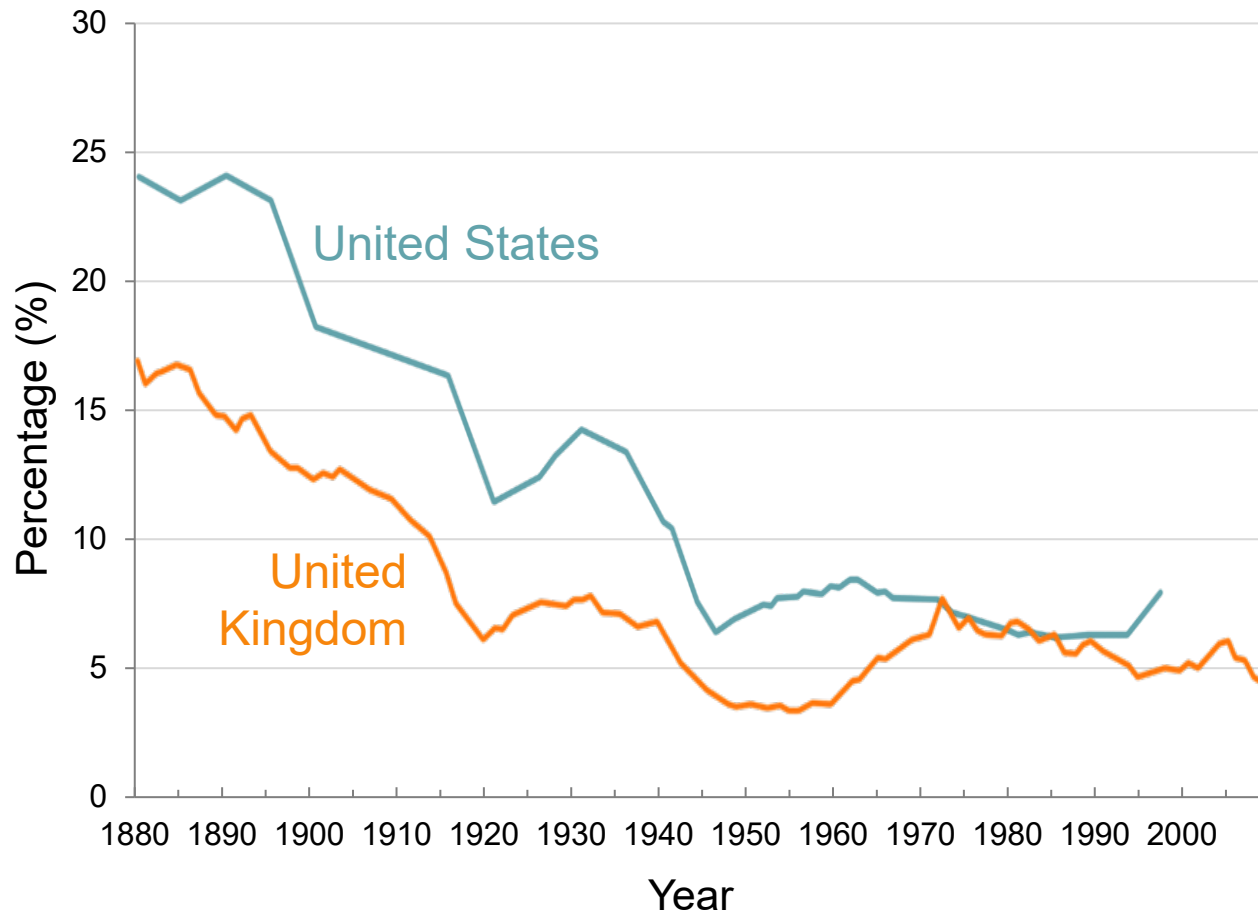
**Runs can theoretically** take down a healthy bank, but are rare without solvency concerns.

**The opacity and low equity level of banks** are key factors

**Numerous disruptive bank runs** in UK and US in 19th and early 20th centuries

**Expansion of safety nets enabled distortive and dangerous recklessness** without effective rules to control it

# Historical Equity/Asset Ratios in US and UK

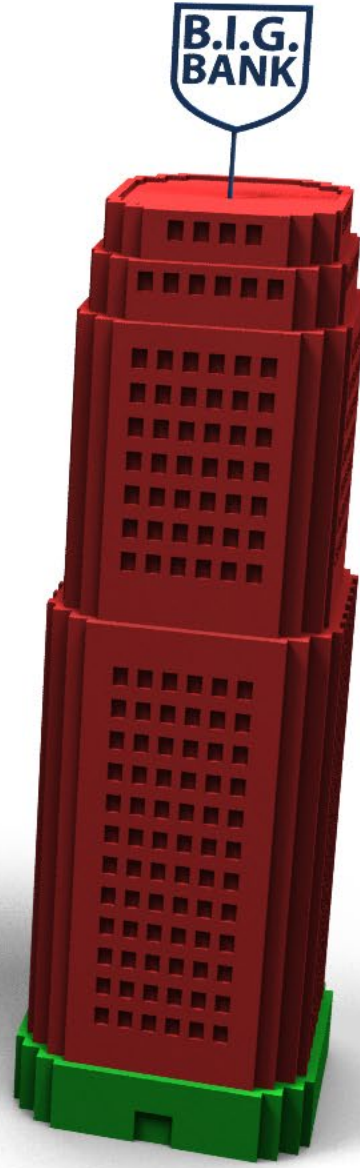
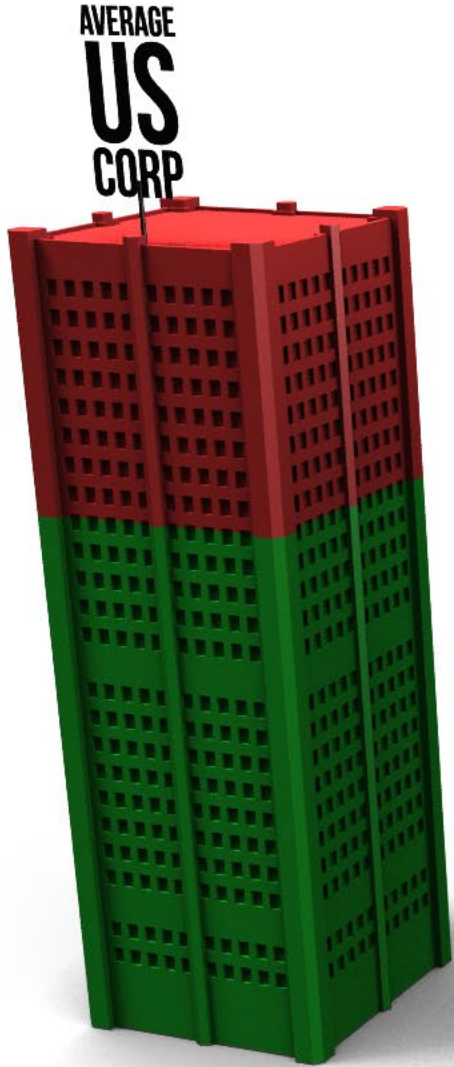


**Mid 19th century: 50% equity, unlimited liability**

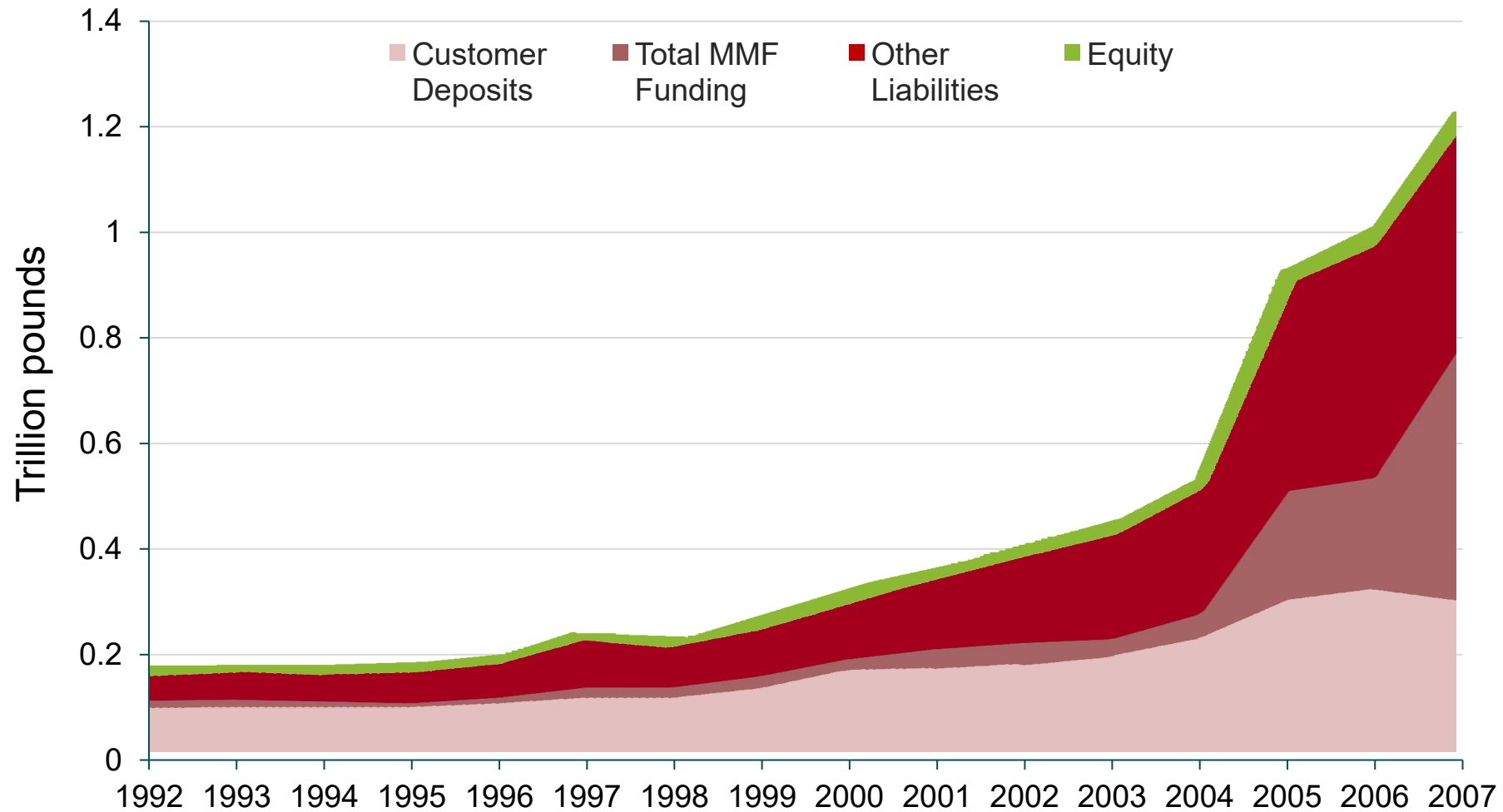
**After 1940s, limited liability everywhere in US**

“Safety nets” expand

Equity ratios decline



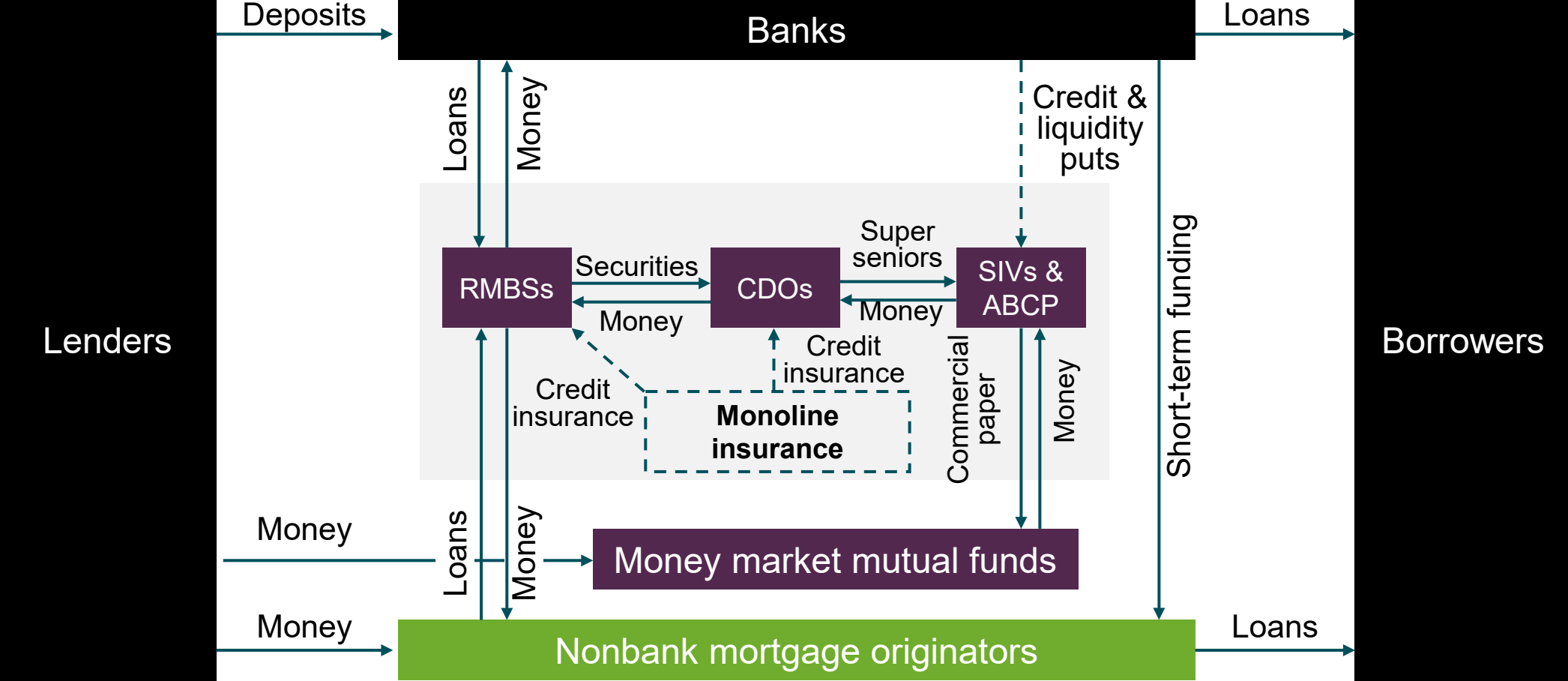
# Recall: Total Liabilities and Equity of Barclays 1992-07





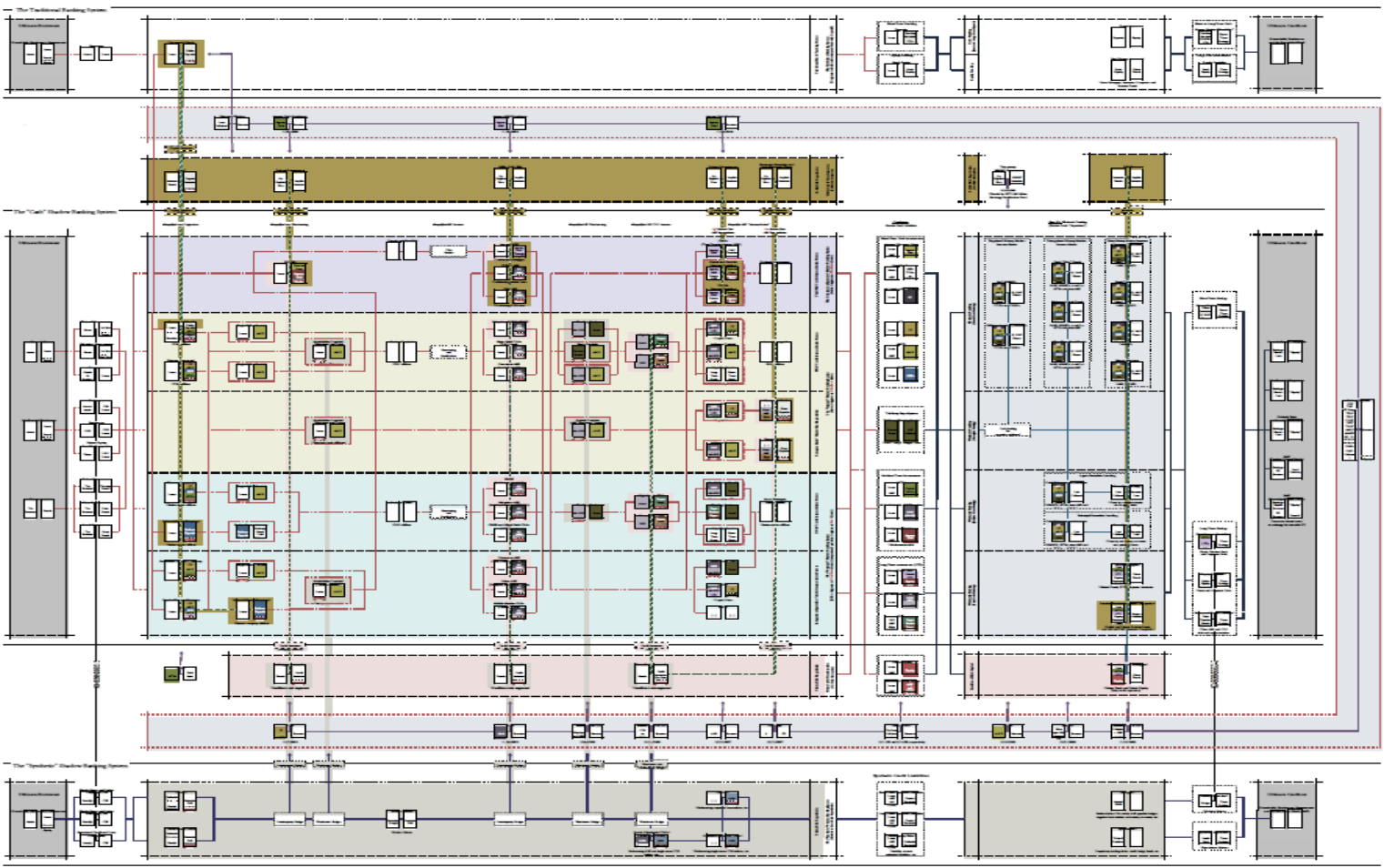
# The Interconnected System

IMF Financial Stability Report 10/2014

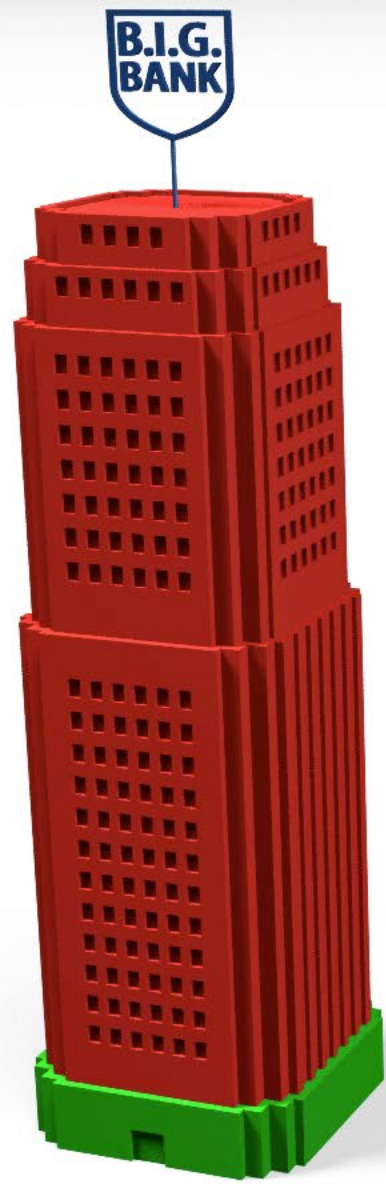


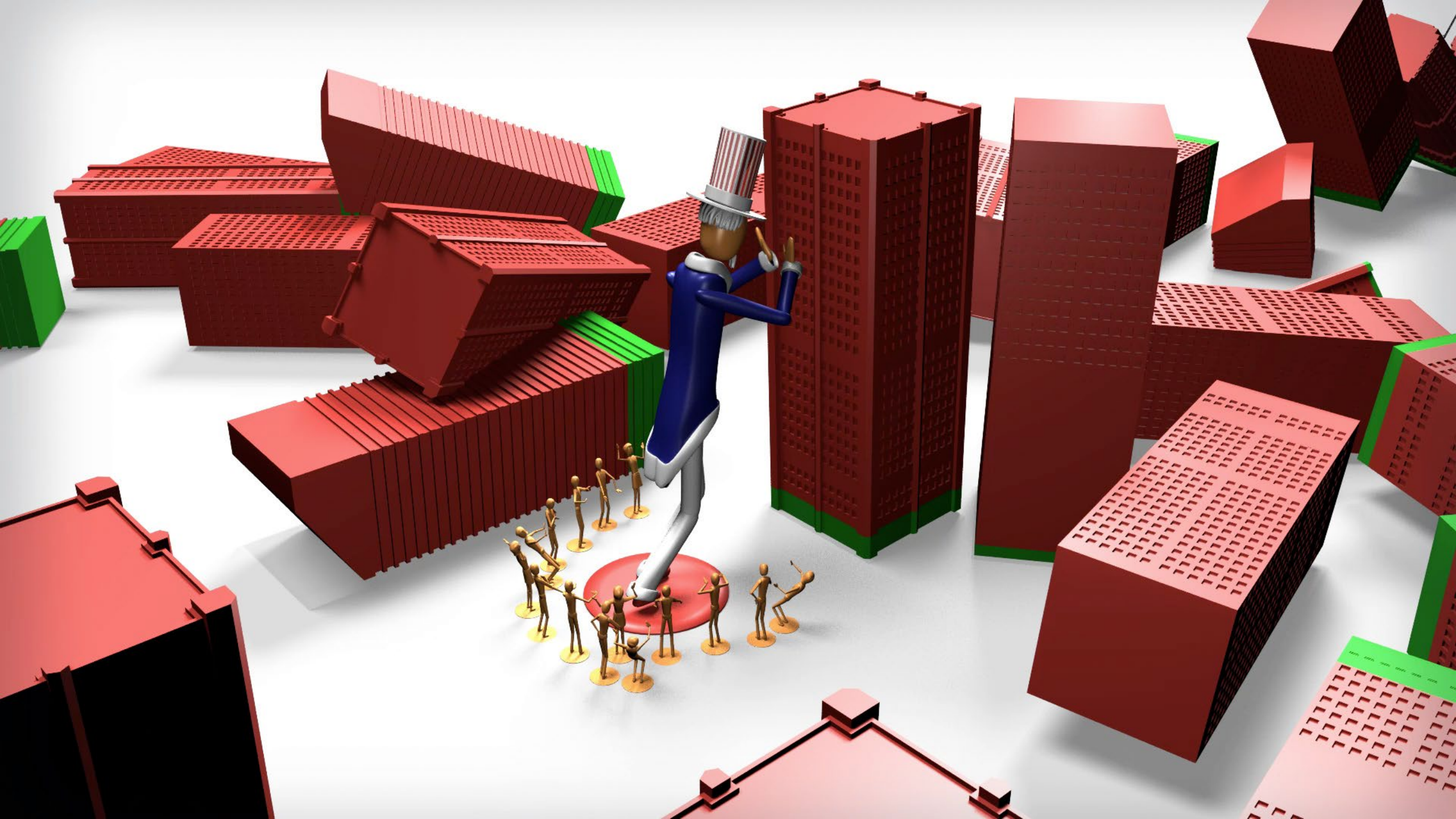
# Complicated System with “Shadow Banks” (Partial Picture)

Pozsar, Adrian, Ashcraft and Boesky, New York Fed, 2010



Source: Shadow Banking (Pozsar, Ashcraft, Boesky) (2010)





# The Mantra in Banking: “Equity is Expensive”



“Expensive” to whom?

Why?

Are banks so special and different that nothing we know about the economics of corporate funding is relevant?

# What if Wealthy Aunt Claire Ensures that Kate Never Defaults?



Cheap mortgage

No down payment (initial equity) required

Why not buy a huge mansion with no down payment? only upside!!

Equity is “expensive” for Kate!!  
Money machine with zero equity if possible.

# The Banking System has “Uncle Sam” (in many interacting forms)

## Deposit insurance

- Expanded scope in crisis
- Guarantees to non-deposit debts
- Loss sharing agreements in resolution

## Treasury

- Direct investments to prevent default, e.g., Troubled Asset Relief Program, Greek gov't bailouts benefitting banks
- Takeover by government (Lloyds)
- Backstops of central banks



## Central banks

- “Liquidity” facilities for banks, money market funds, others,
- Subsidized loans
- Asset purchases
- Low interest rates if system weakens

## Government-Backed Institutions

- US Federal Home Loan Banks
- Fannie Mae and Freddie Mac

# *U.S. Program Lends a Hand to Banks, Quietly*

April 14, 2009

---

**The New York Times**

The **FDIC program** enabled issuance of \$28 billion for Goldman, over \$40 billion each for Bank of America and JPMorgan Chase, \$23 billion for Morgan Stanley \$23 with the equivalent of AAA ratings. FDIC will cover the bonds if the banks fail.

The program does not come with the compensation and other regulatory conditions attached by Congress to the \$700 billion bailout.

“I don’t know how you measure that subsidy,” said Mark Zandi, the chief economist at Moody’s Economy.com. “That’s why they say it’s invaluable. It’s an infinite subsidy.”



# Basel Committee on Banking Supervision

**Committee of banking supervisory authorities:**  
established 1974 by G-10

**Goal:** improve quality of banking supervision worldwide

**Non-binding recommendations**

**Pillar I** (Capital/liquidity minimal rules)

**Pillar II** (Supervisory practices)

**Pillar III** (Disclosure requirements)



## Basel Accords

### **Basel I (1988)**

Credit risk and risk-weighting of assets

### **Basel II (2004)**

Allowing banks to take additional risks

### **Basel III (2010)**

Response to 2008 financial crisis

## Basel III revisions (2017)

**“Final” Rules** pending in many jurisdictions (“Basel III Endgame” in US)

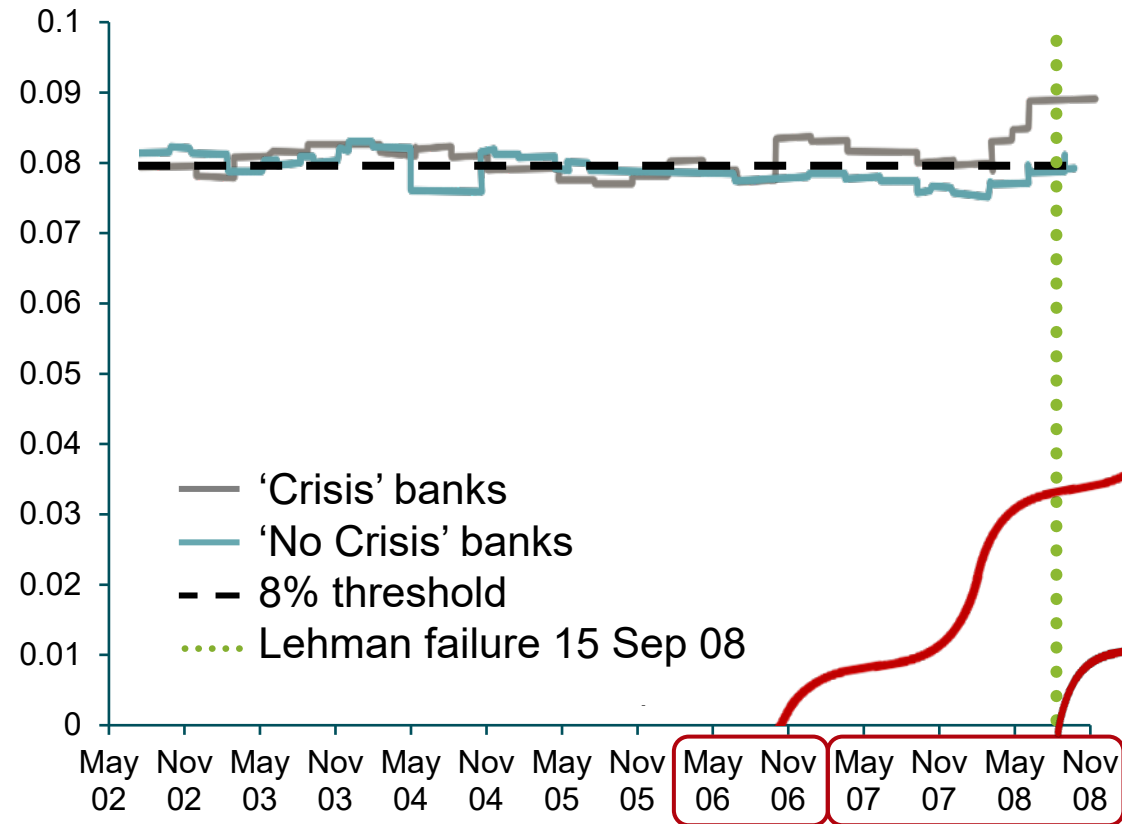
Basel II: A spectacular failure

Basel III: An inadequate tweak  
("a well-intended illusion")

# Regulatory Measures were Uninformative

(“Tier 1” capital ratios)

What crisis?

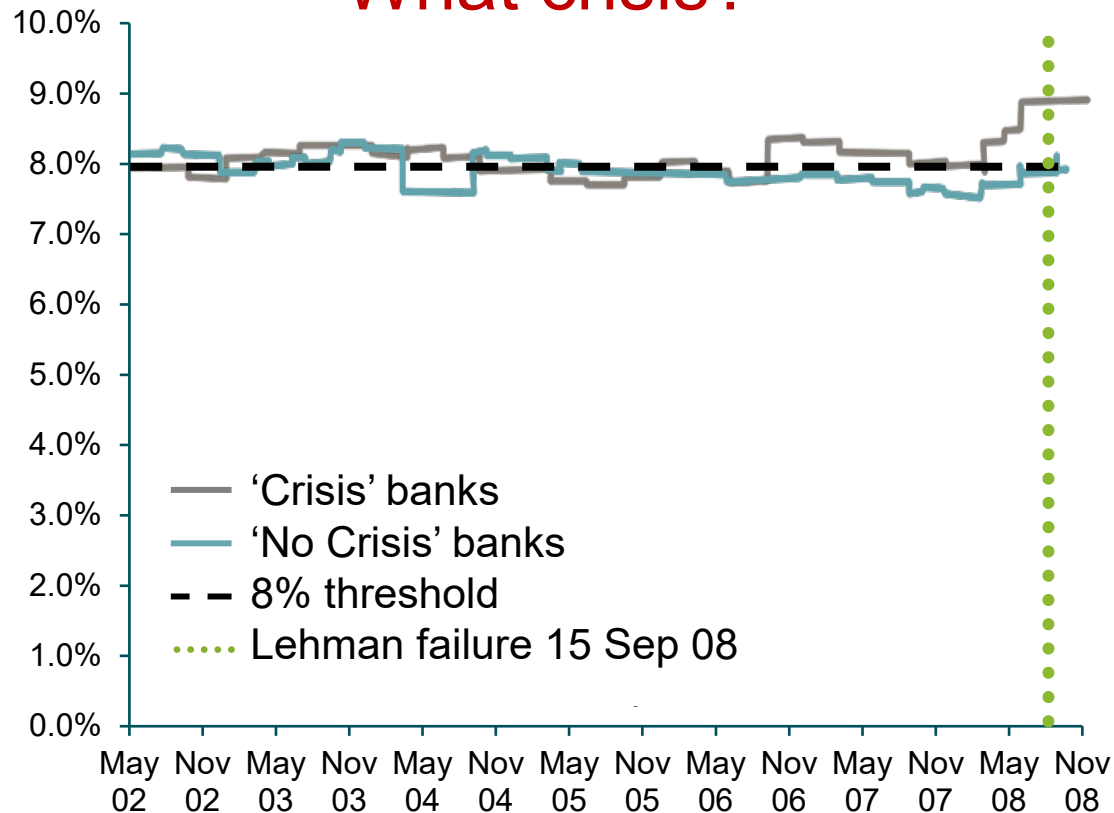


2006 was a great year in banking  
Between summer 2007 and end of  
2008, the largest 19 US institutions  
paid out nearly \$80B to  
shareholders.

# Regulatory Measures were Uninformative

(“Tier 1” capital ratios)

What crisis?



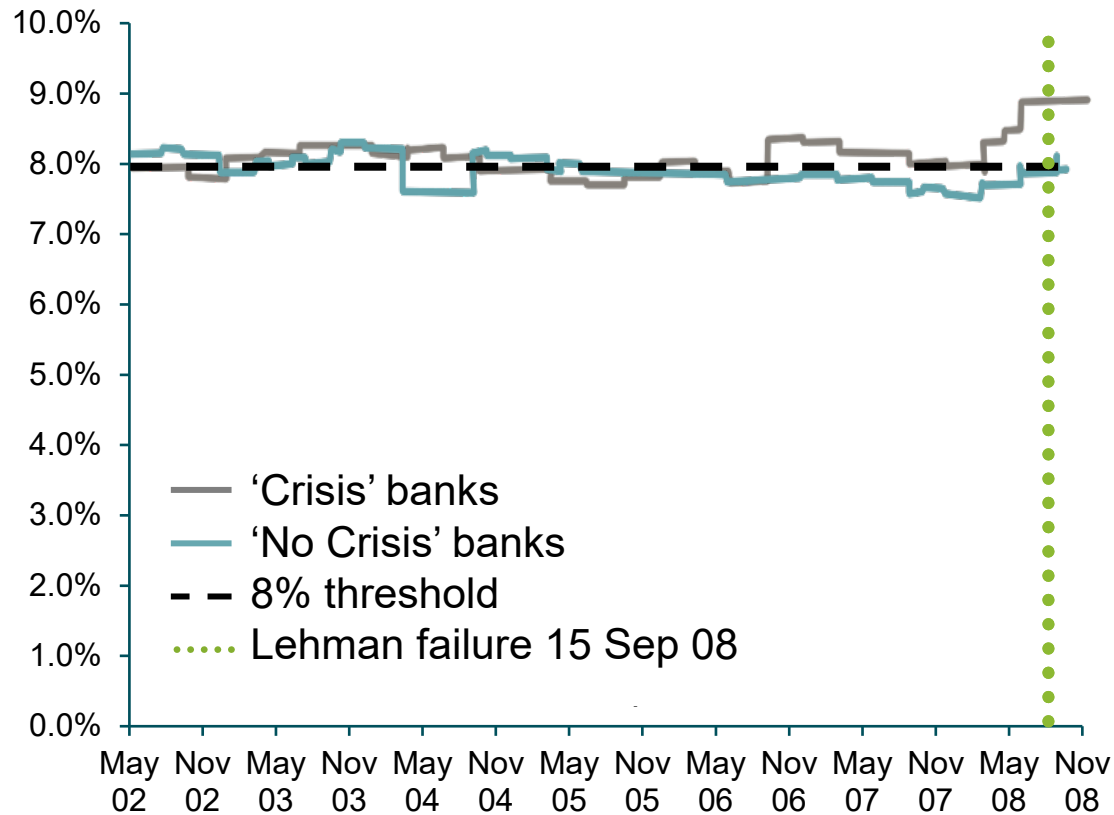
Largest 19 institutions received ≈\$160B under TARP (bailouts).

Fed committed \$7.7 trillions in below-market loans to 407 banks.

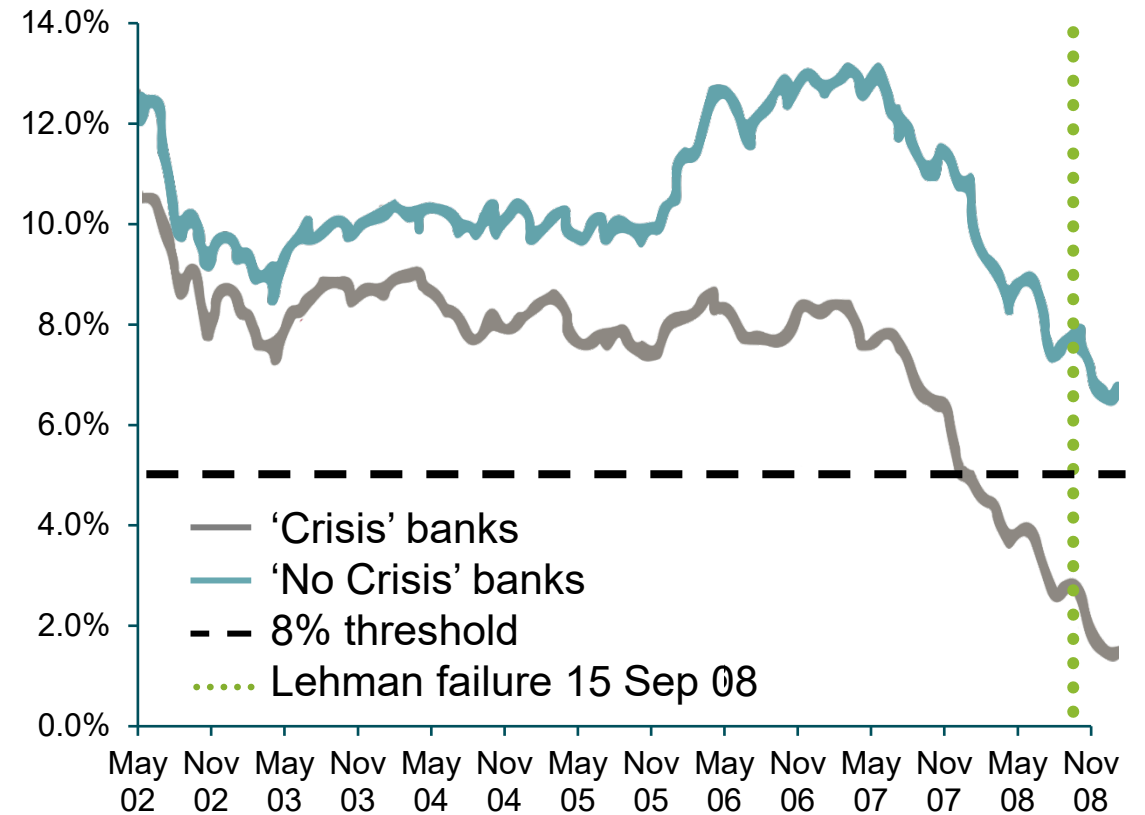
“Tier 2 capital” proved useless to absorb losses (except Lehman).

# The Stock Market Knew Better...

## Regulatory measures



## Market-based measures



# Basel Capital Regulation

(No Science, highly complex)

## Basel II

“Common equity Tier 1 capital” to **risk-weighted assets (RWA): 2%**

“Tier 2” (loss-absorbing debt)

## Basel III

“Common Equity Tier 1 Capital” to **risk-weighted assets (RWA): 4.5%**

- Plus **2.5%** conservation buffer
- Plus **1.5%** “Tier 1” to RWA

Leverage Ratio: “Tier 1” to **total assets**

- Basel III: **3%**
- US: BHC: **5%**, insured banks: **6%**

“Tier 2”/TLAC (loss-absorbing debt).



Sir, Basel III bank regulation proposals that Group of 20 leaders will discuss fail to eliminate key structural flaws in the current system.

If **at least 15%** of banks' total, not risk weighted assets were funded by equity, the social benefits would be substantial.  
And the social costs would be minimal, if any.

Temporarily restricting bank dividends is an obvious place to start.

Anat R. Admati, Franklin Allen, Richard Brealey, Michael Brennan,  
Markus K. Brunnermeier, Arnoud Boot, John H. Cochrane, Peter M. DeMarzo,  
Eugene F. Fama, Michael Fishman, Charles Goodhart , Martin F. Hellwig,  
Hayne Leland, Stewart C. Myers, Paul Pflleiderer, Jean Charles Rochet,  
Stephen A. Ross, William F. Sharpe, Chester S. Spatt, Anjan Thakor

(Letter from 20 academics, *Financial Times*, November 9, 2010)

<https://www.ft.com/content/63fa6b9e-eb8e-11df-bbb5-00144feab49a>



# Risk Weights Can Undermine the Purpose of Regulation

“Regulatory capital” is calculated relative to “risk-weighted assets”



**Complex;** create illusion of “science”

**Focus on credit** while ignoring interest rate risk, tail risk and correlations



**Manipulable, distortive, political**

Favor loans to governments and securities over business lending; allow manipulable models; get weaponized in muddled political discourse



**Used to “economize” on equity in practice**

Counter-productively, risk weights **exacerbate fragility and systemic risk**



# THE BANKERS' NEW CLOTHES



*What's Wrong with Banking and What to Do about It*

— With a new preface by the authors —

**ANAT ADMATI &  
MARTIN HELLWIG**

February 2013



“...free of technical jargon and widely accessible to all...conveys a deep understanding and stands in opposition to the self-interested forces of obscurity.”

- *Kenneth Arrow*



“...the most important book about banking in a very long time.”

- *Ken Rogoff*



“With a knack for explaining complex concepts in a very straightforward fashion...Their brilliant book has much to offer everyone, from novices to experts.”

- *Stephen Ross*



“... a must-read for concerned citizens... should be studied and memorized by lawmakers and regulators so they won't be duped by false claims in the future.”

- *Eugene Fama*

“

Capital is a rainy-day fund.

“A Piece-by-Piece Guide to New Financial Overhaul Law,” *Associated Press*, 2010.

“Trying to Slam the Bailout Door, Gretchen Morgenson, *New York Times*, April 2013

”

“

Capital fund.

“A Piece-by-Piece Guide

“Trying to Slam the Bail

**FALSE**

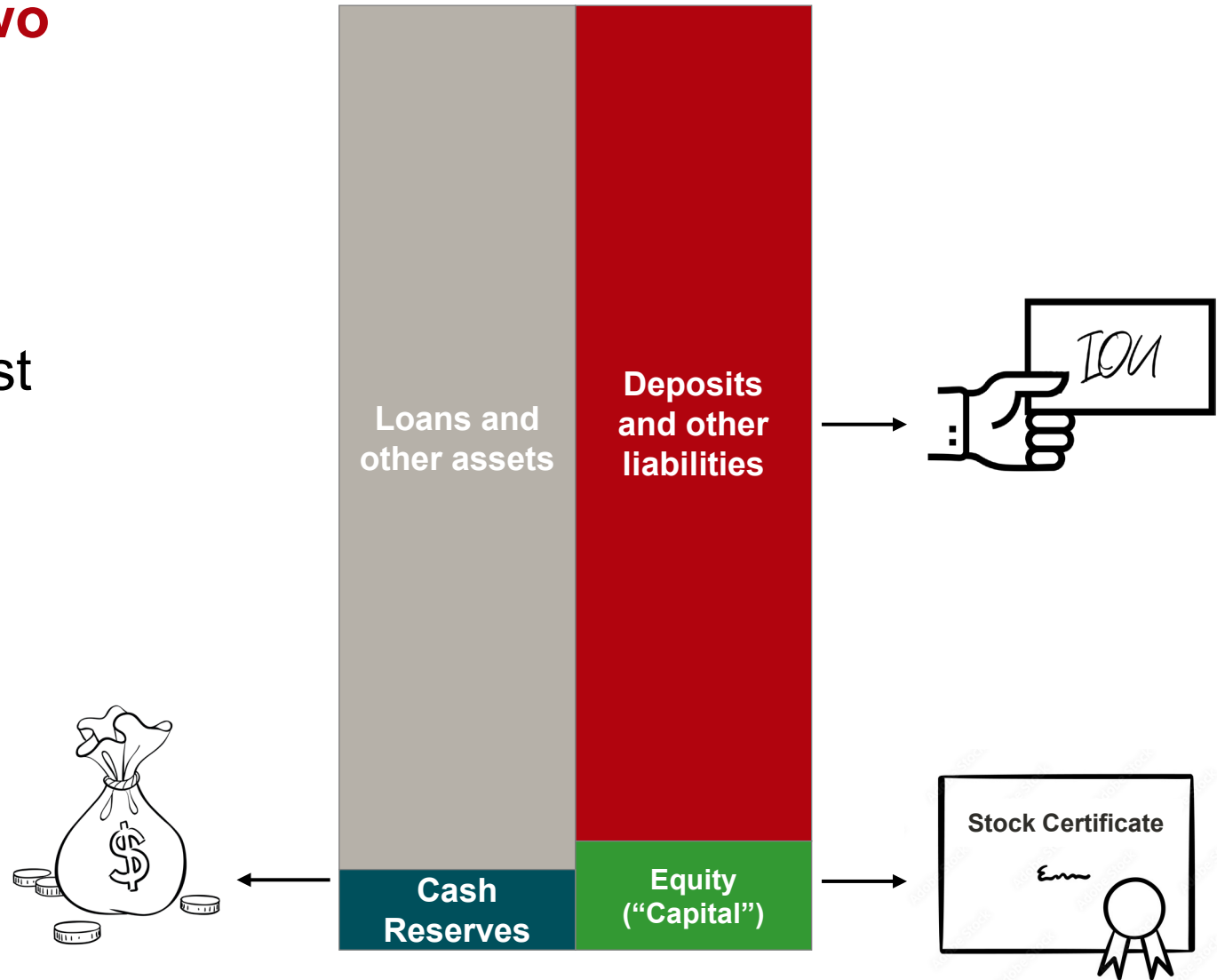
aw, *Associated Press*, 2010.

h, *New York Times*, April 2013

”

## Confusing Jargon mixes two sides of balance sheet!

The cash and central bank reserves banks hold are “on the sidelines,” earning interest and not used for lending.






“Every dollar of capital is one less dollar working in the economy.”

Steve Bartlett, Financial Services Roundtable,  
September 2010



“Every  
less do  
**NONSENSE**  
one  
conomy.”

Steve B... roundtable,

A man in a dark blue suit, white shirt, and blue patterned tie is speaking. He is looking slightly to his right. The background is a blurred view of a large, light-colored building with many windows, possibly a government or institutional building, seen through a window. The lighting is soft, suggesting an indoor setting with natural light from the window.

“This rule will keep  
billions out of the  
Economy.”

Tim Pawlenty, Financial Services Roundtable,  
July, 2015



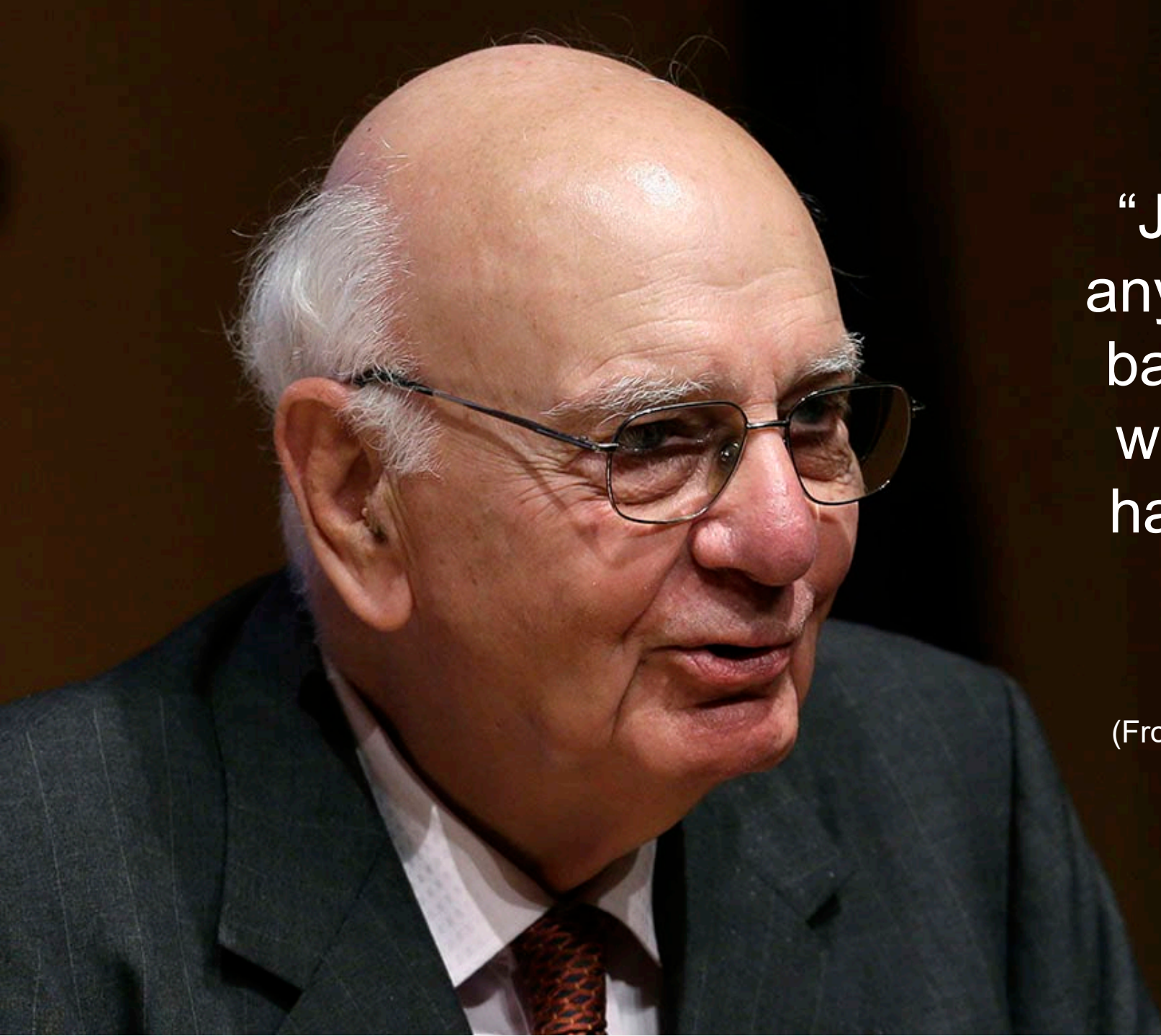
“TI

**NONSENSE**

Tim F

oundtable,





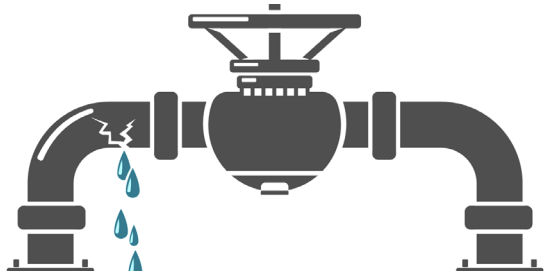
“Just about whatever anyone proposes... the banks will claim that it will restrict credit and harm the economy....

**It’s all bullshit.”**

Paul Volcker (1927-2019),  
January 2010

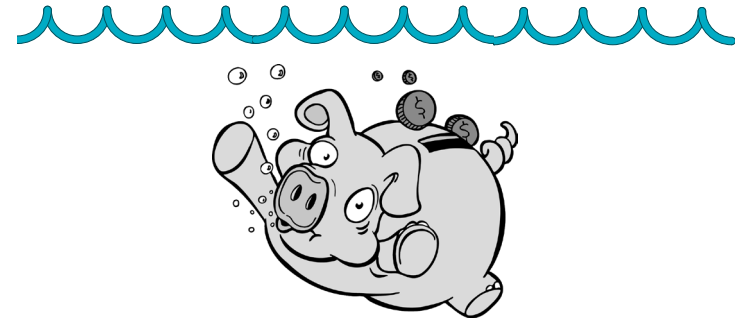
(From *The Payoff: Why Wall Street Always Wins*, Jeff Connaughton, 2012)

# Possible Reasons for **Default (Non-Payment)**



## **Liquidity problems:**

Borrower cannot convert assets to cash in a timely manner.



## **Solvency problems:**

Borrower is likely ***unable*** to pay.

**The source of potential default (and perceptions about it) matter greatly**

**Solvency problems are more challenging, cause more harm and distortions**

**Solvency concerns create liquidity problems, especially in banking!**



DEPOSITS

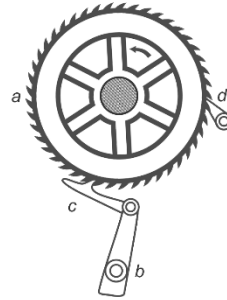
EQUITY

DIVIDENDS

SHAREHOLDERS



# The Leverage Ratchet Effect



*Journal of Finance*, 2018

Anat Admati, Peter DeMarzo, Martin Hellwig and Paul Pfleiderer

Borrowing creates bias in favor of ever more borrowing and gets “addictive”  
**Debt overhang distorts decisions on both sides of a balance sheet**

# Zombie (Insolvent) Borrowers: Opaque and Dysfunctional



# Zombie (Insolvent) Borrowers: Opaque and Dysfunctional



Unable to raise equity

Lose trust of counterparties

“Gamble for resurrection”

Anxious to take cash out

Avoid equity, borrow if possible

Sell assets, even at fire-sale prices

Underinvest in “boring” assets

Try to hide insolvency in disclosures

Claim it’s “only a liquidity problem”

Avoid default with more cash reserves

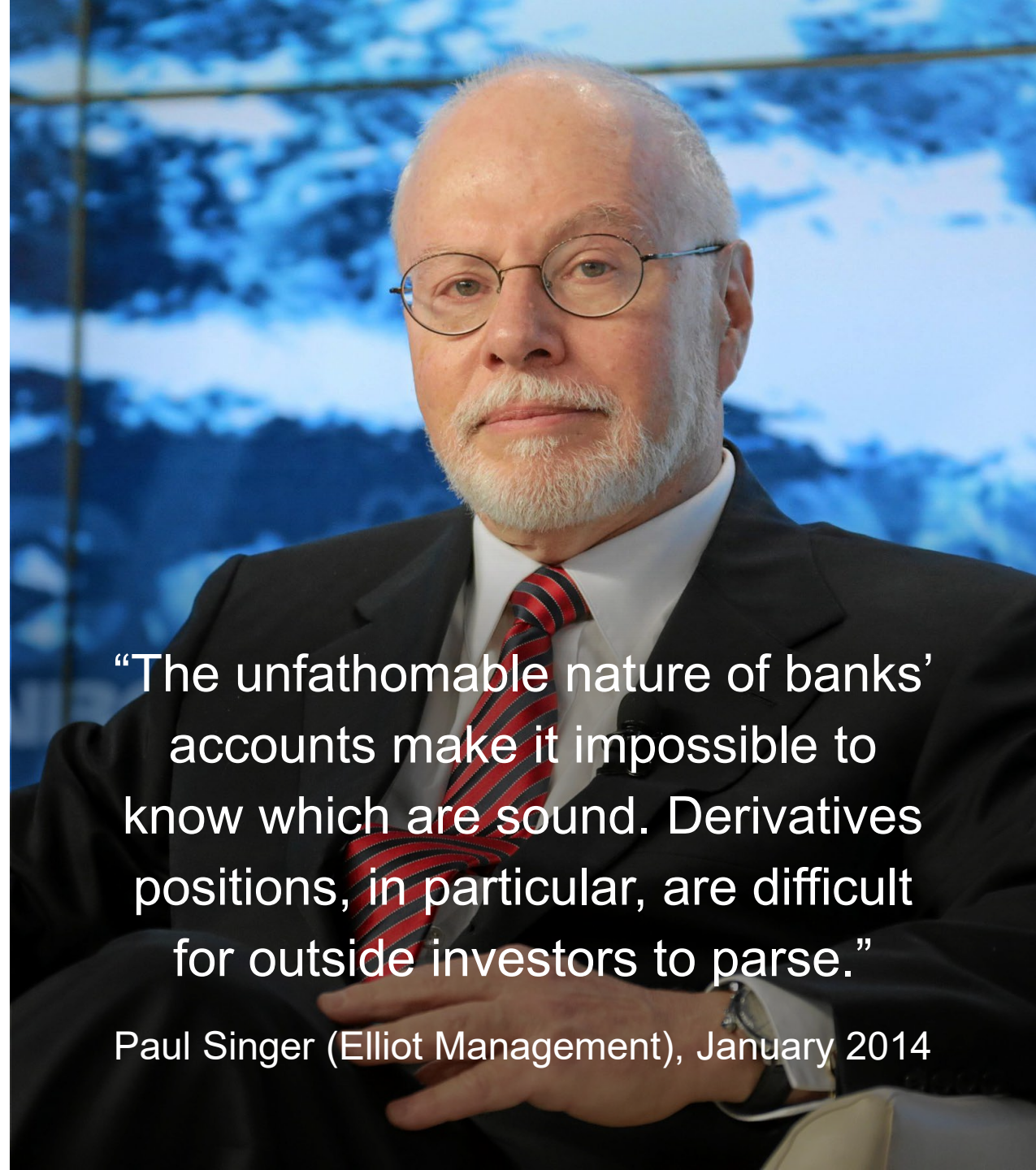
Lobby for bailout to avoid default





“Investors can’t understand the nature and quality of the assets and liabilities... The disclosure obfuscates more than it informs.”

Kevin Warsh, January 2013



“The unfathomable nature of banks’ accounts make it impossible to know which are sound. Derivatives positions, in particular, are difficult for outside investors to parse.”

Paul Singer (Elliot Management), January 2014



WP/18/62

## IMF Working Paper

### Leverage—A Broader View

by Manmohan Singh and Zohair Alam

*IMF Working Papers* describe research in progress by the author(s) and are published to elicit comments and to encourage debate. The views expressed in IMF Working Papers are those of the author(s) and do not necessarily represent the views of the IMF, its Executive Board, or IMF management.

INTERNATIONAL MONETARY FUND

“The omission of off-balance sheet items in the standard measures implies a substantial underestimation of bank leverage.

Off-balance sheet funding is higher now than in 2007.”

– “Leverage, a Broader View,” Singh and Alam, IMF, March 2018



## US Banking Crisis since Spring 2023

The failure of Silicon Valley Bank (SVB) in March 2023 was **not a “modern-day run”** due to liquidity problems

SVB (and First Republic Bank) had long term treasury bonds or mortgages to the wealthy with **little or no credit risk** (of borrower default), but **interest rate increases reduced the market value of their assets**

**They became insolvent** as their equity was insufficient to absorb losses. (Similar to the US Savings and Loan crisis in the 1980s).

**Had they funded with 20% equity**, shareholders would have absorbed the losses

# KPMG Gave SVB, Signature Bank Clean Bill of Health Weeks Before Collapse

Accounting firm faces scrutiny for audits of failed banks

*By Jonathan Weil and Jean Eaglesham*

Updated March 13, 2023, 12:21 pm ET

Silicon Valley Bank failed just 14 days after KPMG LLP gave the lender a clean bill of health. Signature Bank went down 11 days after the accounting firm signed off on its audit.



A Silicon Valley Bank branch in Wellesley, Mass., before opening on Monday morning.

PHOTO: STEVEN SENNE/ASSOCIATED PRESS

# Joint Press Release

March 12, 2023

## Joint Statement by Treasury, Federal Reserve, and FDIC

Department of the Treasury

Board of Governors of the Federal Reserve System

Federal Deposit Insurance Corporation

After receiving a recommendation from the boards of the FDIC and the Federal Reserve, and consulting with the President, Secretary Yellen approved actions enabling the FDIC to complete its resolution of Silicon Valley Bank, Santa Clara, California, in a manner that fully protects all depositors. Depositors will have access to all of their money starting Monday, March 13. No losses associated with the resolution of Silicon Valley Bank will be borne by the taxpayer.

We are also announcing a similar systemic risk exception for Signature Bank, New York, New York, which was closed today by its state chartering authority. All depositors of this institution will be made whole. As with the resolution of Silicon Valley Bank, no losses will be borne by the taxpayer.

Finally, the Federal Reserve Board on Sunday announced it will make available additional funding to eligible depository institutions to help assure banks have the ability to meet the needs of all their depositors.

**No more bailouts???**



# THE FEDERAL RESERVE

Discount Window | Payment System Risk

## Current Interest Rates

Primary Credit

5.50%

Secondary Credit

6.00%

Seasonal Credit

5.35%

Fed Funds Target

5.25 - 5.50%

Bank Term Funding Program

4.87%

January 11, 2024

Interest Rates on Reserve Balances for **January 16, 2024**  
Last Updated: January 12, 2024 at 4:30 p.m., Eastern Time

Rates  
(percent)

Effective  
Date

Rate on Reserve Balances (IORB rate)

5.40

7/27/2023

MAY 1 2024

# Interest earned by big UK high street banks on BoE reserves surges to £9.2bn

MP highlights scale of lenders' 'unanticipated income' in 2023, but acknowledges some progress towards better savings rates for consumers

The interest the BoE paid on commercial banks' reserves, which is ultimately covered by the Treasury, has risen sharply in recent years as the central bank lifted its key rate to 5.25 per cent in an effort to bring inflation back under control.

Dame Harriett Baldwin, chair of the [Treasury select] committee, said the data showed "the staggering scale of unanticipated income high street banks are bringing in, with no work required, as a result of increased interest rates."

The letters [from the banks] said the banks had worked towards giving customers a fairer deal.

“Indispensable.”—Jesse Eisinger, *New York Times*

# THE BANKERS’ NEW CLOTHES

What’s Wrong with Banking  
and What to Do about It



ANAT ADMATI &  
MARTIN HELLWIG

NEW AND EXPANDED EDITION

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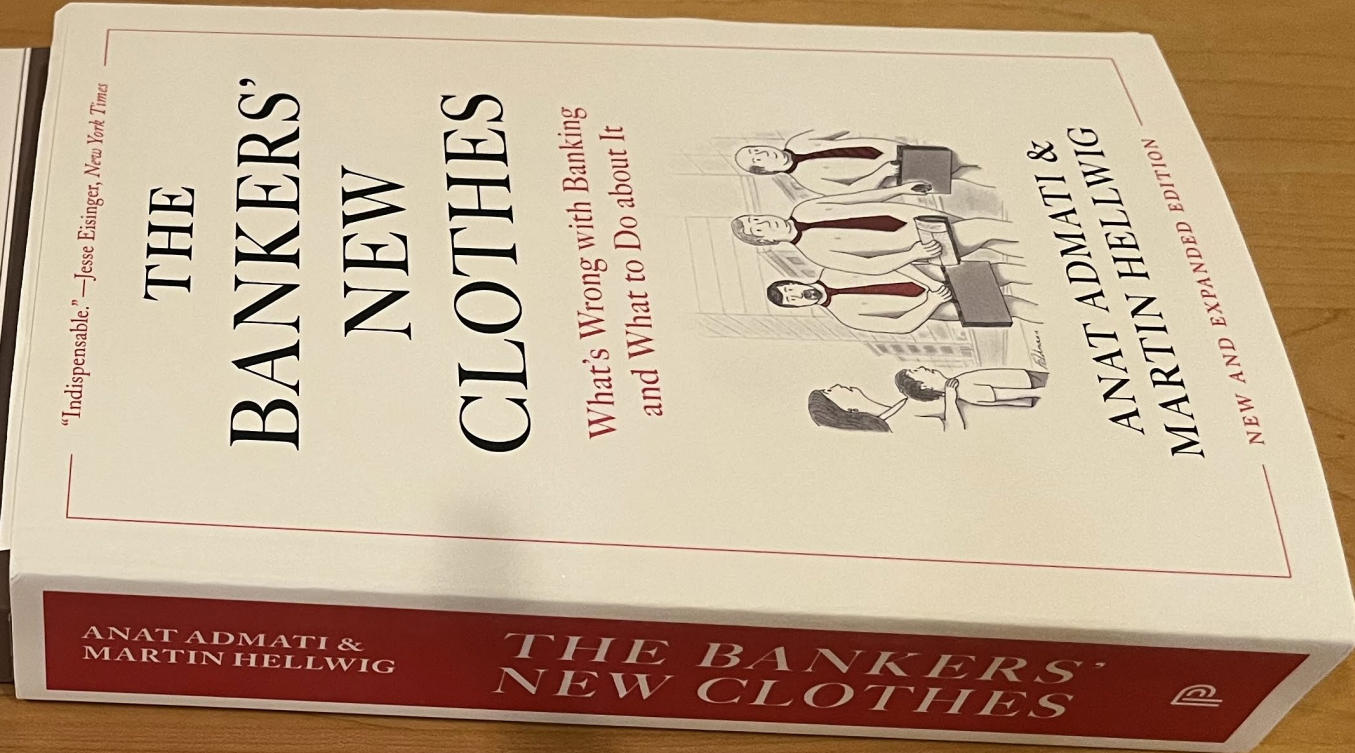
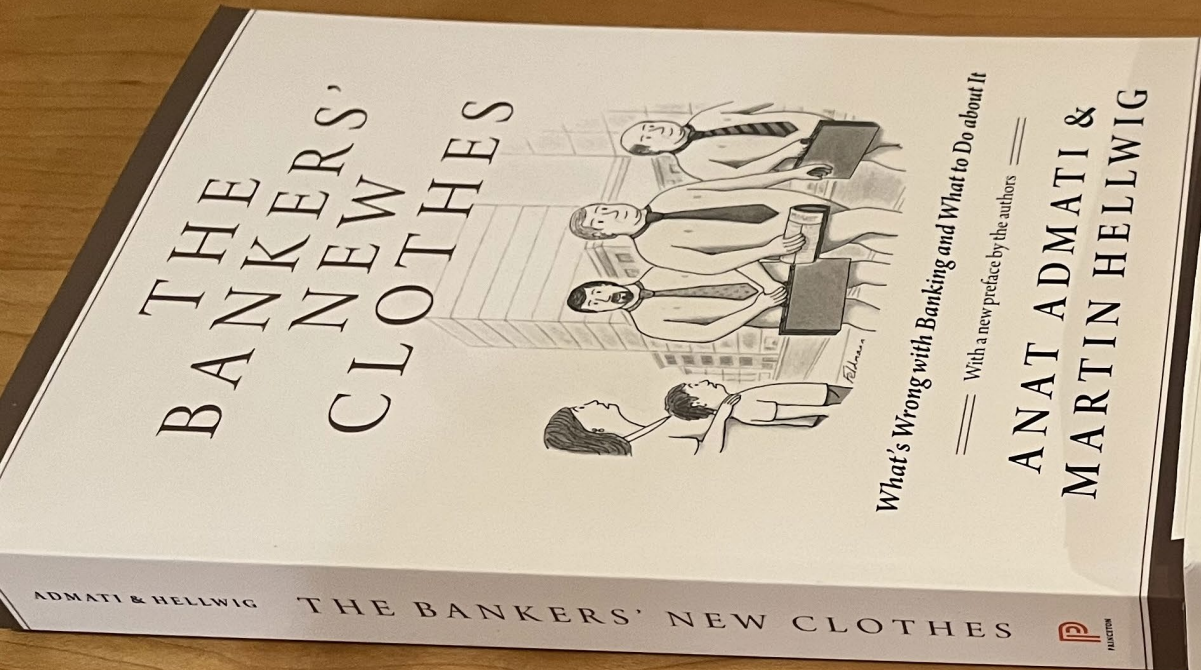
*Notes* 353

*References* 527

*Index* 563

# 2014 vs 2024

200 additional pages





FOURTEEN

---

## Too Fragile Still

Without reform of the financial system, . . . , another crisis is certain, . . .

*Mervyn King, Former Governor of the Bank of England, The End of Alchemy (2016)*<sup>1</sup>

SIXTEEN

---

## Bailouts Forever

[A] globally active systemically important bank cannot simply be wound up according to the “too-big-to-fail” plan.

*Karin Keller-Sutter, Head of the Swiss Finance Department, March 25, 2023*<sup>1</sup>

FIFTEEN

---

## Bailouts and Central Banks

It was not quite a Lehman moment. But it got close.

*London Banker, September 2022*<sup>1</sup>

SEVENTEEN

---

## Above the Law?

[Power struggles in the economy] are not fought by people who are infinitely progress-minded, but by people who have developed sophisticated and brutal techniques of fighting for power.

*Walter Eucken, German economist (1891–1950)*<sup>1</sup>

# The Parade of Bankers New Clothes Continues...



44 Flawed  
Claims  
Debunked  
(latest version  
April 8 2024)

# Flawed Claims Grouped

1

Basics about Bank Capital and Bank Funding

2

“Banks are Special”

3

Economic Effects of Higher Bank Equity Requirements

4

“Bank Regulation and Supervision are Already Tough”

5

“No More Bailouts!”

6

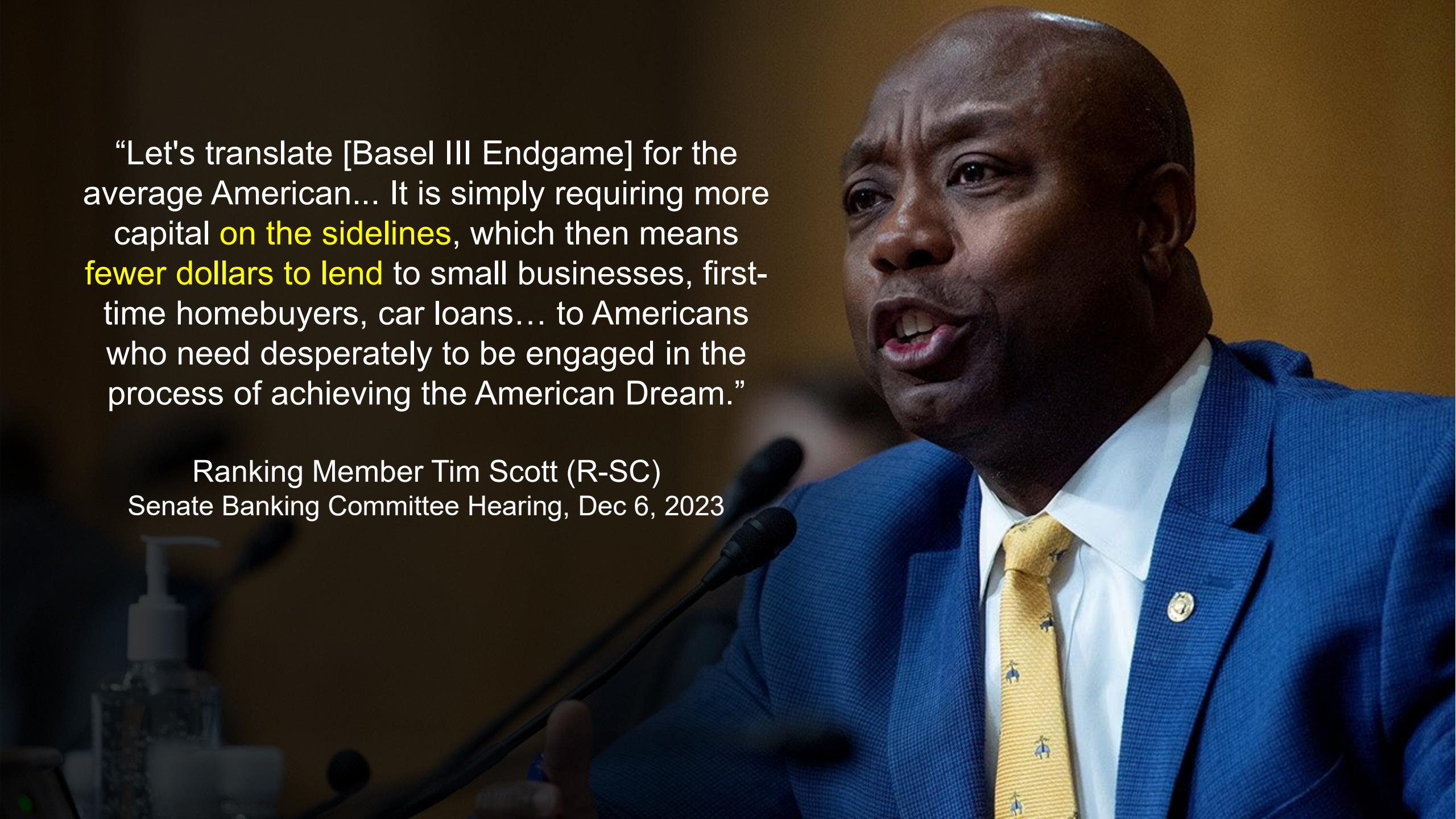
More radical approaches?

7

Politics of Bank Regulation and Global “Competitiveness”



Nonsense and Politics Persist: Public Theater, Weaponized Details

A close-up photograph of Senator Tim Scott speaking at a podium. He is wearing a blue suit jacket, a white shirt, and a yellow tie with a small pattern. He has a serious expression and is looking slightly to the left. The background is a plain, light-colored wall.

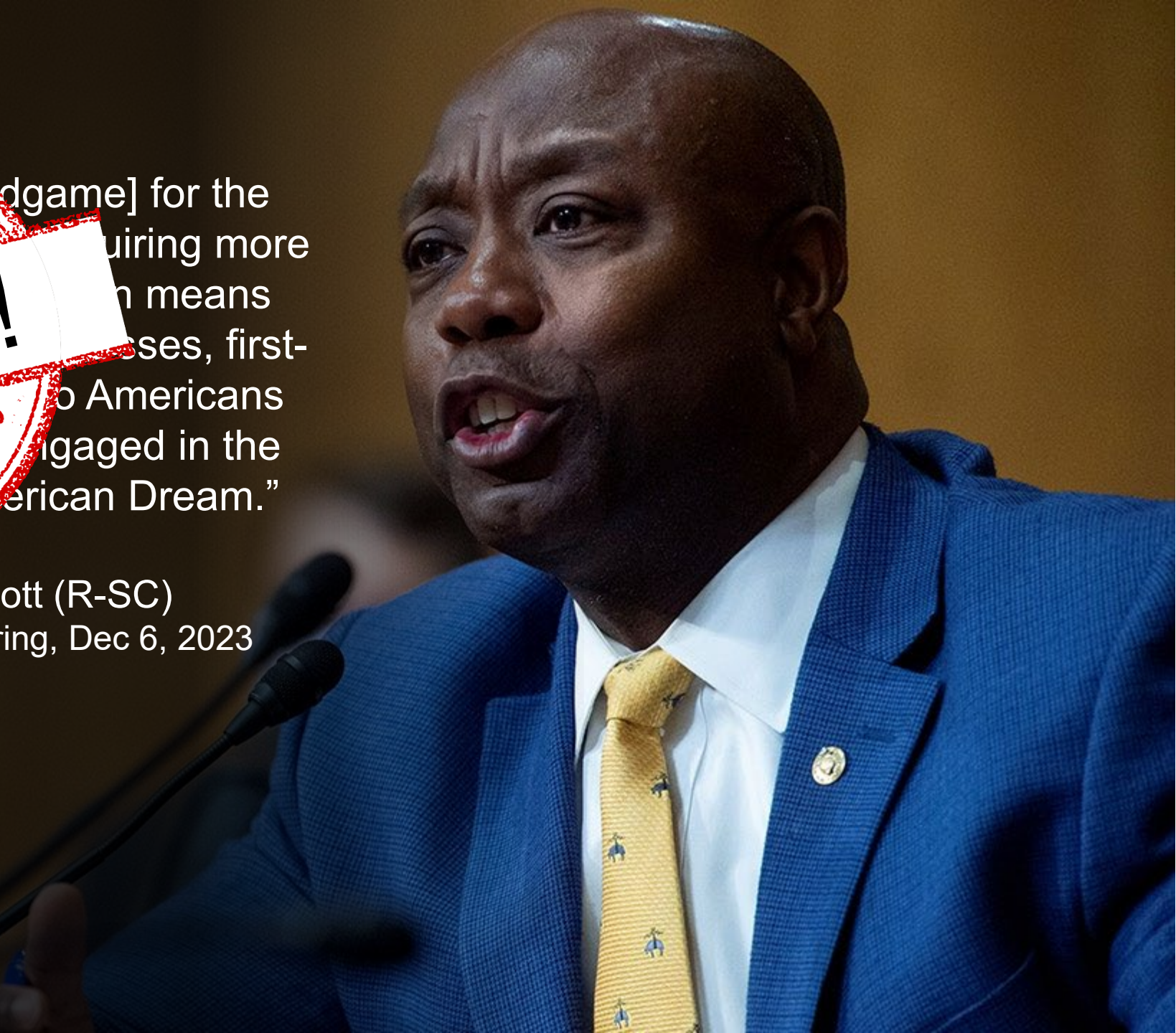
“Let's translate [Basel III Endgame] for the average American... It is simply requiring more capital **on the sidelines**, which then means **fewer dollars to lend** to small businesses, first-time homebuyers, car loans... to Americans who need desperately to be engaged in the process of achieving the American Dream.”

Ranking Member Tim Scott (R-SC)  
Senate Banking Committee Hearing, Dec 6, 2023

“Let's transform [the economy] for the average American, requiring more capital and investment, which means fewer jobs for young people, first-time homebuyers, and Americans who are engaged in the process of achieving the American Dream.”

**FALSE!!**

Ranking Member Tim Scott (R-SC)  
Senate Banking Committee Hearing, Dec 6, 2023



“

## Capital is cash-like assets

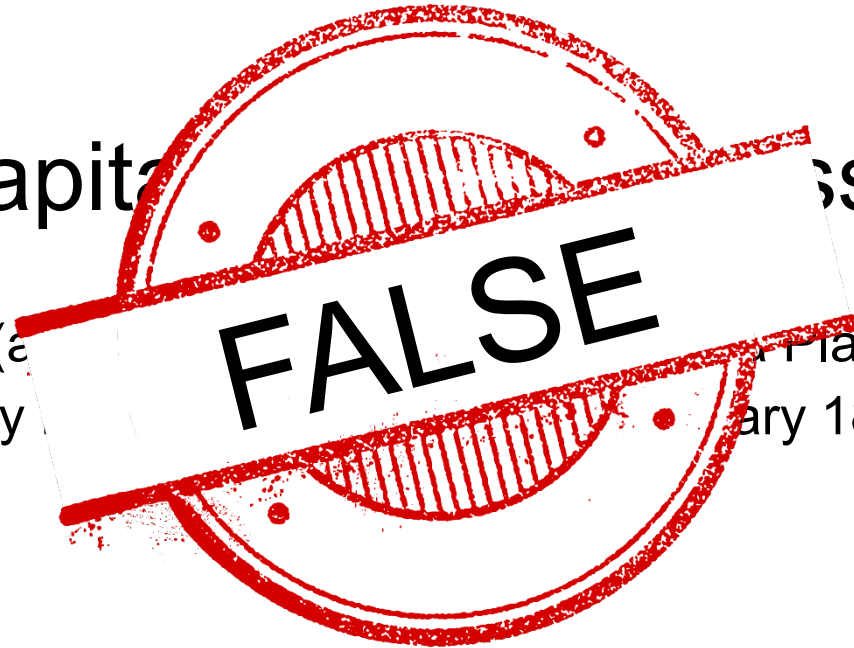
“Why Big Banks (and Some Odd Allies) Oppose a Plan to Protect Banks,”  
Emily Flitter, *New York Times*, January 18, 2024

”

“

Capital Assets

“Why Big Banks (and the Fed) Plan to Protect Banks,”  
Emily [Name] January 18, 2024



”



To learn more, please visit [StopBaselEndgame.com](http://StopBaselEndgame.com).



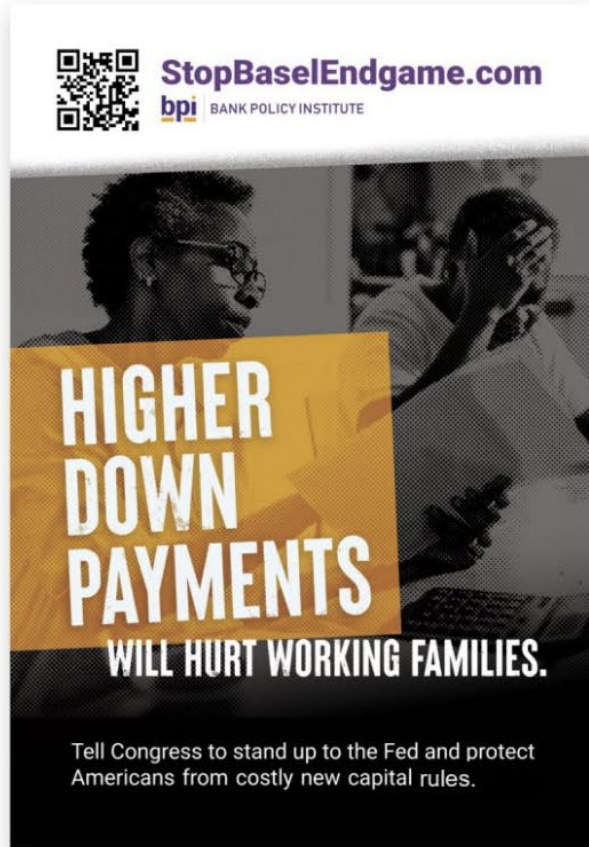
CONGRESS:  
**DEMAND ANSWERS**  
ON THE FED'S COSTLY NEW CAPITAL RULES.



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**STAND UP FOR SMALL BUSINESS.**

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**HIGHER DOWN PAYMENTS**  
WILL HURT WORKING FAMILIES.

Tell Congress to stand up to the Fed and protect Americans from costly new capital rules.



**GOOD FOR HEDGE FUNDS.  
BAD FOR WORKING FAMILIES.**

 BANK POLICY INSTITUTE [Stop Basel Endgame](http://StopBaselEndgame.com)



CONGRESS:  
**DEMAND ANSWERS**  
ON THE FED'S COSTLY NEW CAPITAL RULES.

 [StopBaselEndgame.com](http://StopBaselEndgame.com)  BANK POLICY INSTITUTE

# “Credit will Suffer” Claims Debunked

Excessive Borrowing and Bad Rules Distort Credit Market

01

Too much or too little credit; boom, bust, and crises

02

Wasteful investments in boom

03

Credit crunch exacerbates recessions

04

Zombie banks lend to and maintain zombie businesses

05

Risk weights and liquidity rules distort lending decisions

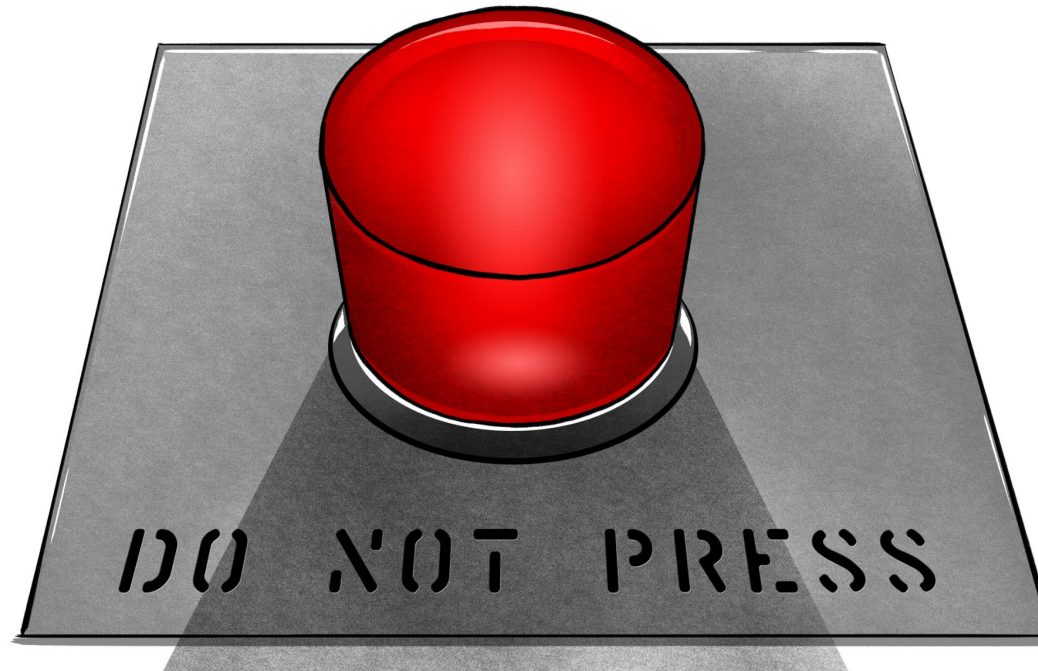
# Mark Carney hails new deal for ‘too big to fail’ banks

Bank of England governor unveils new set of rules about the capital that 30 ‘globally systemically important’ banks must hold to avoid further bailouts

November 10, 2014



Loss-Absorbing Debt (“Bail-in,” “AT1,” “TLAC”): Clever or Fool’s Gold?  
**Equity Dominates Debt for Loss Absorption in Every Relevant Way!**

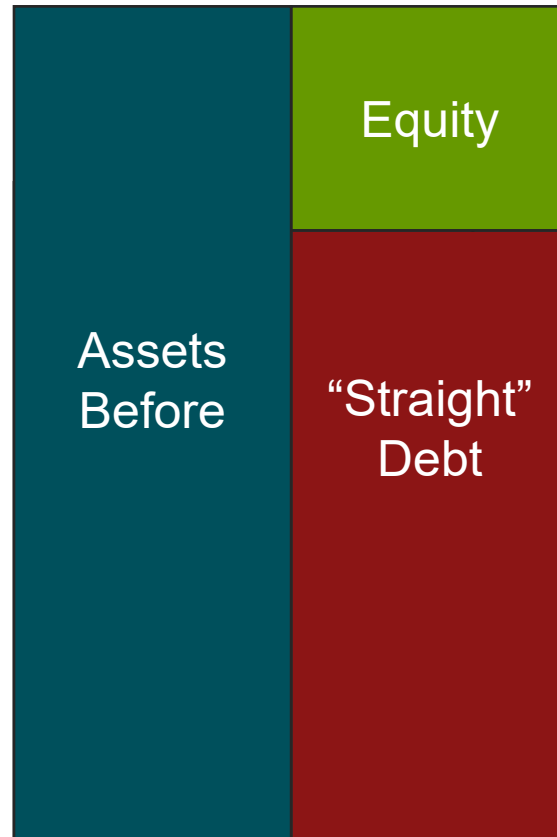


“Anything but Equity” Why?

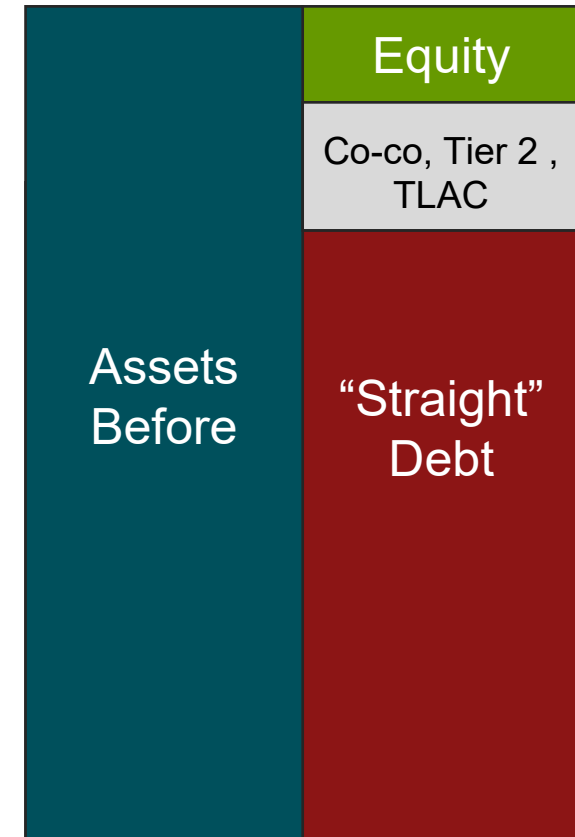
**“Loss absorbing debt” (TLAC) investors rarely if ever absorb losses!**



Too Little Equity

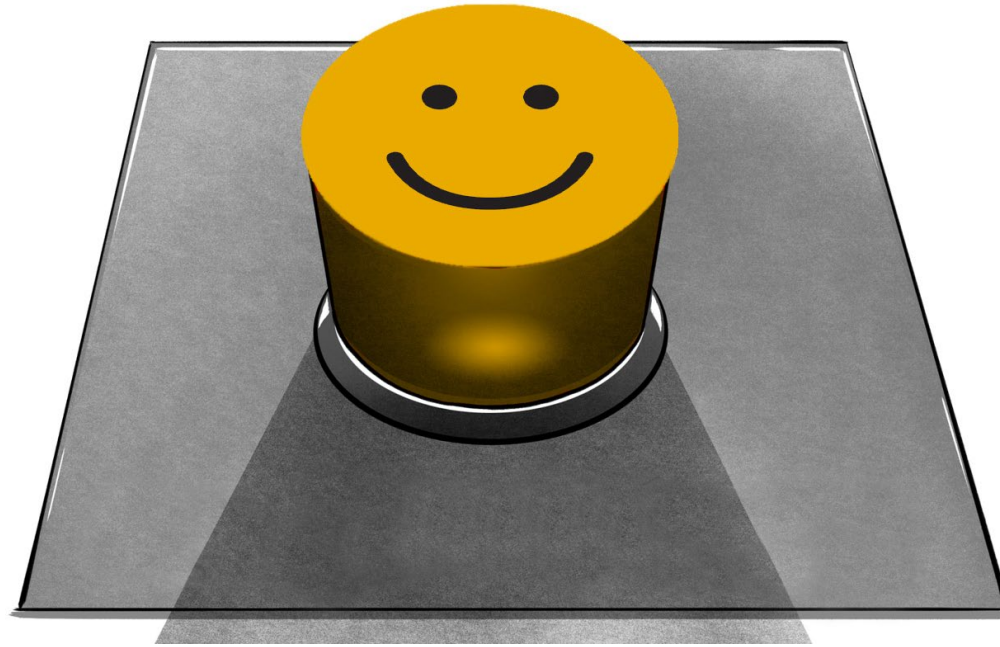


Much Safer



Will it Work?  
Why do we need it?

“Heroic Savior” Button Instead?



Wednesday, 5 April 2023 14:50

# How Credit Suisse Became a Dead Bank Walking

«Zombie» is an apt moniker for Credit Suisse, now that it's crystal clear that without intervention, the bank would have been history last fall. Outflows were even greater than the bank admitted.



# *And Now, a Credit Suisse Bailout*

The weekend shotgun marriage with UBS shows how post-2008 regulation failed again.

---

By The Editorial Board **WSJ** | **OPINION**

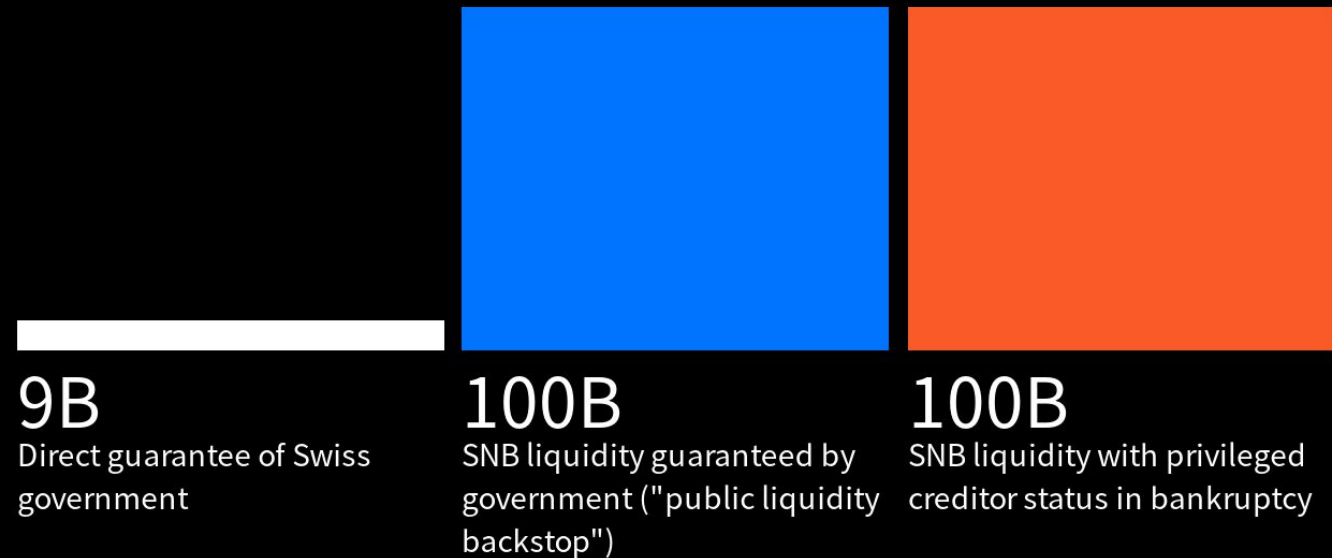
March 19, 2023 5:10 pm ET





# Swiss Are On the Hook for \$13,500 Each on Credit Suisse Bailout

## Aid for UBS to Take Over Credit Suisse in Swiss francs



Sources: Swiss National Bank, Finance Ministry

**Bloomberg**

The combined sum of 209 billion francs is equivalent to about a quarter of Switzerland's gross domestic product and exceeds total European defense spending in 2021.

The price tag for Switzerland's largest ever corporate rescue could add up to more than three times the 60 billion-franc bailout of UBS in 2008.

# Swiss financial regulator calls for tougher powers after Credit Suisse collapse

Finma report says it 'exhausted its options' in regulating scandal-plagued bank

DECEMBER 19 2023

Switzerland's financial regulatory system has long been criticised internationally for lacking the authority of its global peers.

Finma said that to improve its oversight of the finance sector, it would need to be able to fine companies. It also called for the introduction of a senior managers' regime

**Legal authority for financial regulators is necessary, but so is the **political will** that the use authority in the public interest! (See U.S.)**

# The “Level Playing Field” Mantra (Chapter 12: “Politics of Banking”)

**Is fairness in sports** a proper analogy for rules of economic “game”? **NO!**

**Should taxpayers subsidize** sectors or corporations to win cross-jurisdictional “competition” as “national champions” while causing harm? **NO!**

**Race to the bottom dynamics**

Recall Icelandic and Irish banks



“Banks are still the most powerful lobby on Capitol Hill. And they frankly own the place.”

Senator Richard Durbin (D-III), 2009



“Banks are not special, except for what they are allowed to get away with.... The model is intellectually bankrupt. The reason that this is not more widely accepted is that bankers are so influential, and the economics are so widely misunderstood.

“Why Bankers are Intellectually Naked,” Martin Wolf,  
*Financial Times*, March 17, 2013



# Politics of Banking: Are we Hostages?

Symbiotic relations cause harm when issues are misunderstood

**“Banks are where the money is”**

**Guarantees appear free**; their social cost is invisible

**Banks seem sources** of funding, not risk

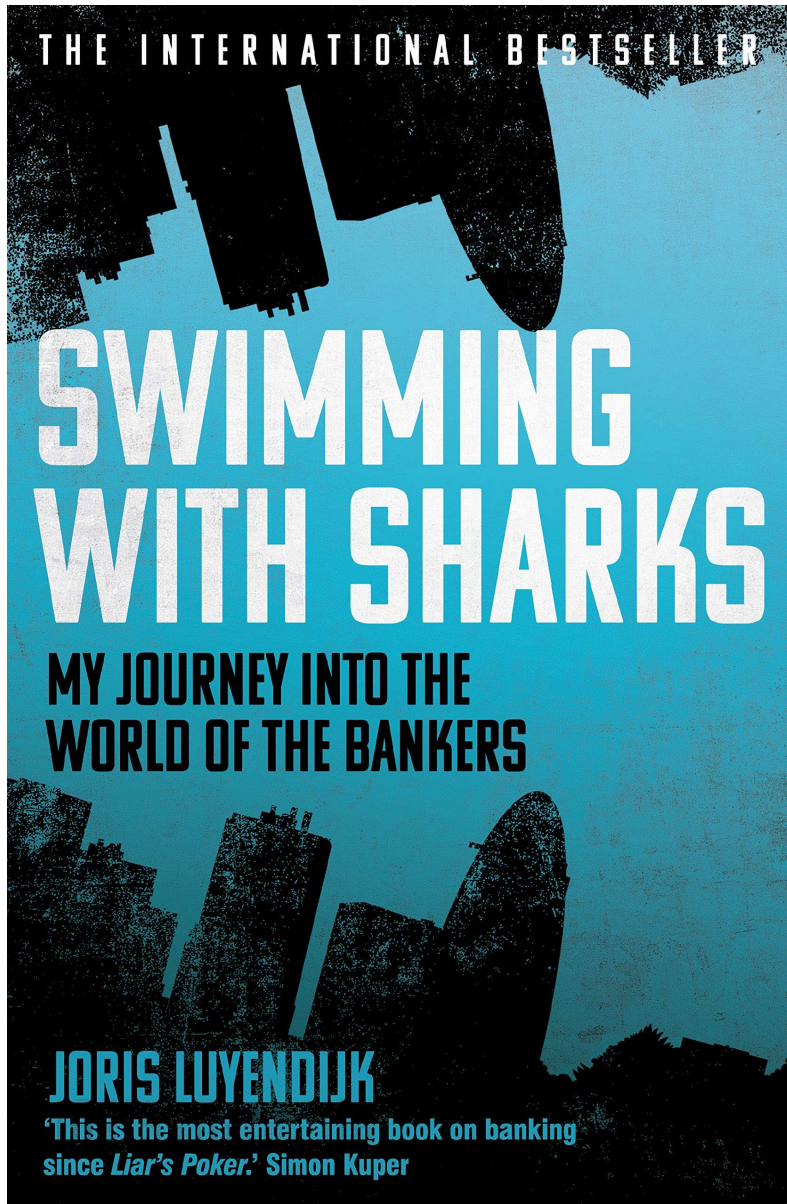
**“National champions”** (dressed in “level playing field” narratives)

**Central banks bail out** banks and governments

**Willful** ignorance or confusion

**Without political will** to set and enforce proper rules, **bank(er)s** undermine democracy, get away with recklessness and deception





## How the Banks ignored the lessons of the crash

September 30, 2015

Seven years after the collapse of Lehman Brothers, it is often said that nothing was learned from the crash. This is too optimistic. The big banks have surely drawn a lesson from the crash and its aftermath: that in the end there is very little they will not get away with.

# Sunday Business Section, *New York Times*

Sep. 16, 2018, Ten years after Lehman Brother's bankruptcy)

**Ten findings, 10 years  
after Wall Street brought  
the economy to the brink.**

---

**10. The perpetrators of  
the pain have not been  
brought to justice.** A com-  
prehensive list of all the top bank chief  
executives who served time behind  
bars. PAGE 15





Banks have paid \$321 billion in fines since the crisis  
(but they've made almost \$1 trillion) | CNBC, March 17, **2017**



# JPM Chase Rap Sheet



## Violation Tracker Current Parent Company Summary

**Current Parent Company Name:** JPMorgan Chase  
**Ownership Structure:** publicly traded (ticker symbol NYSE: JPM)  
**Headquartered in:** New York  
**Major Industry:** financial services  
**Specific Industry:** banking & securities  
**Penalty total since 2000:** \$38,995,648,319  
**Number of records:** 267

TOP 5 OFFENSE GROUPS ( <a href="#">GROUPS DEFINED</a> )	PENALTY TOTAL	NUMBER OF RECORDS
financial offenses	\$26,626,159,167	115
consumer-protection-related offenses	\$8,619,119,178	63
competition-related offenses	\$2,458,674,791	27
government-contracting-related offenses	\$614,000,000	1
employment-related offenses	\$522,408,672	46

# JPMorgan Chase Will Pay \$13 Billion In Record Settlement

November 19, 2013 · 3:03 PM ET

By [Bill Chappell](#)



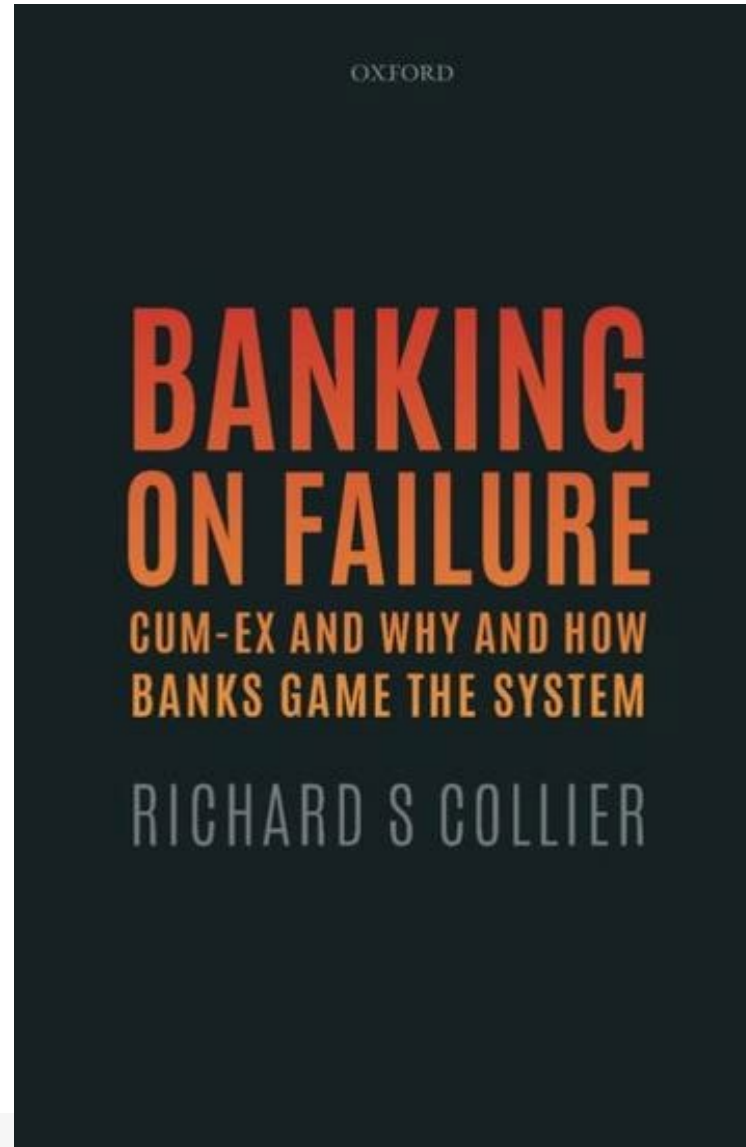
Not cited in our book but relevant...

**JP** MADOFF

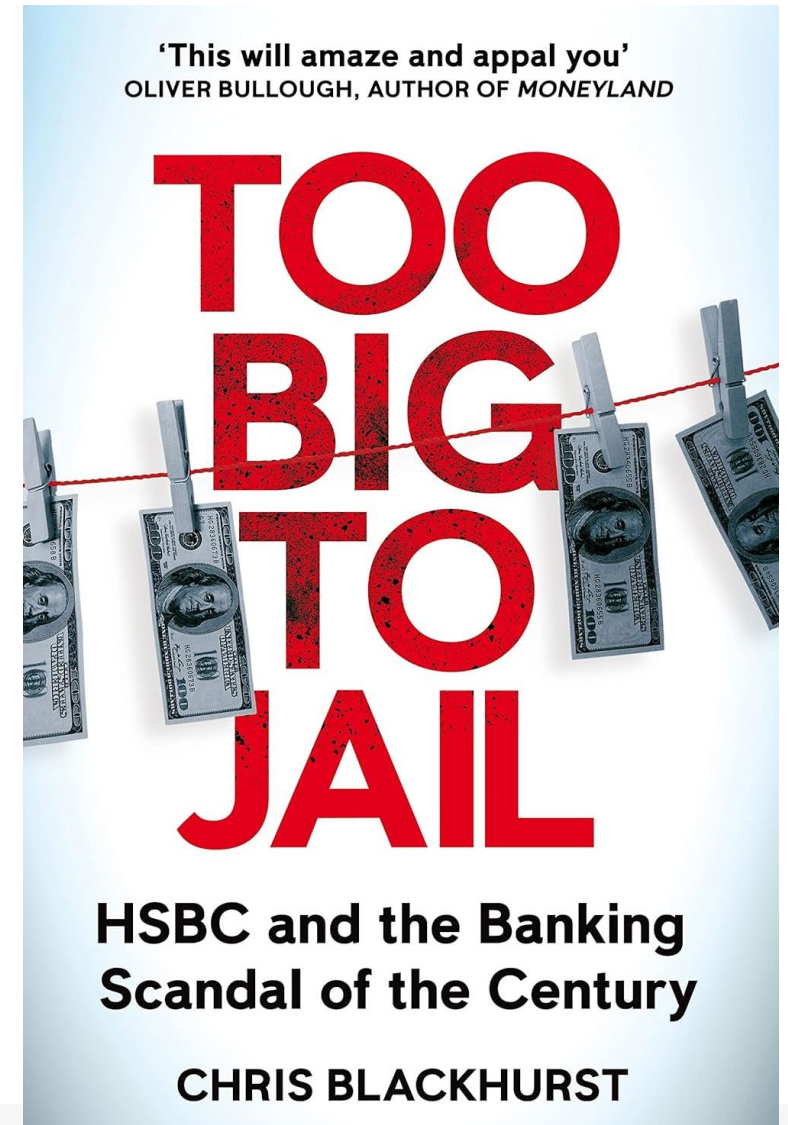


THE UNHOLY ALLIANCE BETWEEN  
AMERICA'S BIGGEST BANK AND  
AMERICA'S BIGGEST CROOK  
HELEN DAVIS CHAITMAN & LANCE GOTTHOFFER

2016



2020



2023

# It Takes a Village to Maintain a Dangerous System

Many enablers

Bankers and other  
financial sector employees

Institutional investors

Executives and boards of  
financial firms

Auditors and rating  
agencies

Lawyers and Consultants



Supervisors and regulators

Central bankers

The media

Politicians

Courts

Academics

“

With such friends [as academics],  
who needs lobbyists?

Risk manager in a major systemic institution, 2016

”

# Comments due January 16, 2024

Capital rules: 132,776 words of proposed new rules; 176 questions

July 27, 2023

## Agencies request comment on proposed rules to strengthen capital requirements for large banks

Board of Governors of the Federal Reserve System

Federal Deposit Insurance Corporation

Office of the Comptroller of the Currency

of all risks to which the banking organization is exposed,<sup>15</sup> to have a process for assessing its overall capital adequacy in relation to its risk profile and a comprehensive strategy for maintaining an appropriate level of capital,<sup>16</sup> and, where applicable, to conduct internal stress tests.<sup>17</sup> Also, holding companies subject to the Board's capital plan rule would continue to be subject to a stress capital buffer requirement that is based on a supervisory stress test of the holding company's exposures.<sup>18</sup> Although the proposal would remove use of internal models for calculating capital requirements for credit and operational risk, internal models can provide valuable information to a banking organization's internal stress testing, capital planning, and risk management functions. Large banking organizations should employ internal modeling

approach would apply to banking organizations with total assets of \$100 billion or more and their subsidiary depository institutions.<sup>19</sup> These banking organizations are large and exhibit heightened complexity. Application of the expanded risk-based approach to large banking organizations would provide granular, generally standardized requirements that result in robust risk capture and appropriate risk sensitivity. By strengthening the requirements that apply to large banking organizations, the proposal would enhance their resilience and reduce risks to U.S. financial stability and costs they may pose to the Federal Deposit Insurance Fund in case of material distress or failure. Relative to smaller, less complex banking organizations, these banking organizations have greater operational capacity to apply more sophisticated requirements. Previously, the agencies determined

August 29, 2023

## Agencies request comment on proposed rule to require large banks to maintain long-term debt to improve financial stability and resolution

Board of Governors of the Federal Reserve System

Federal Deposit Insurance Corporation

Office of the Comptroller of the Currency

# Who submits public comments?



GRADUATE SCHOOL OF BUSINESS  
STANFORD UNIVERSITY  
KNIGHT MANAGEMENT CENTER  
STANFORD CA 94305-7298

**ANAT R. ADMATI**  
THE GEORGE G.C. PARKER PROFESSOR OF FINANCE AND ECONOMICS  
GRADUATE SCHOOL OF BUSINESS

January 16, 2024

Ms. Ann E. Misback  
Secretary  
Board of Governors of the Federal Reserve System  
20th Street and Constitution Avenue NW  
Washington, DC 20551  
Docket No. R-1813, RIN 7100-AG64

Mr. James P. Sheesley  
Assistant Executive Secretary  
Attention: Comments/Legal OES  
Federal Deposit Insurance Corporation  
550 17th Street NW  
Washington, DC 20429  
RIN 3064-AF29

Mr. Benjamin McDonough  
Chief Counsel  
Office of the Comptroller of the Currency  
400 7th Street, NW  
Suite 3E-218  
Washington, DC 20219  
Docket ID OCC-2023-0008

***Re: Regulatory Capital Rule: Large Banking Organizations and Banking Organizations with Significant Trading Activity***



GRADUATE SCHOOL OF BUSINESS  
STANFORD UNIVERSITY  
KNIGHT MANAGEMENT CENTER  
STANFORD CA 94305-7298

**ANAT R. ADMATI**  
THE GEORGE G.C. PARKER PROFESSOR OF FINANCE AND ECONOMICS  
GRADUATE SCHOOL OF BUSINESS

January 16, 2024

Ms. Ann E. Misback  
Secretary  
Board of Governors of the Federal Reserve System  
20th Street and Constitution Avenue NW  
Washington, DC 20551  
Docket No. R-1815 and RIN 7100-AG66

Mr. James P. Sheesley  
Assistant Executive Secretary  
Attention: Comments/Legal OES  
Federal Deposit Insurance Corporation  
550 17th Street NW  
Washington, DC 20429  
RIN 3064-AF86

Mr. Benjamin McDonough  
Chief Counsel  
Office of the Comptroller of the Currency  
400 7th Street, NW  
Suite 3E-218  
Washington, DC 20219  
Docket ID OCC-2023-0011

***Re: Long-term Debt Requirements for Large Bank Holding Companies, Certain Intermediate Holding Companies of Foreign Banking Organizations, and Large Insured Depository Institutions***





English ▾

Economics



# Nonsense and Bad Rules Persist in Banking

Apr 8, 2024 | ANAT R. ADMATI

# False Choices, Muddled Debate



# OXFORD REVIEW OF ECONOMIC POLICY

CAPITALISM

VOLUME 37 NUMBER 4 WINTER 2021

(“What has gone wrong with capitalism, what needs to change and how to fix it” in 5,000 words)

## **Capitalism, Laws, and the Need for Trustworthy Institutions**

Anat R Admati

In recent decades, the forces of ‘free-market capitalism’ have undermined and overwhelmed democratic institutions, leading to intertwined crises in both capitalism and democracy. Deception and the manipulation of beliefs often distort both markets and political systems.